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The EBA 2016 Annual Work Programme (revised)



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List of abbreviations

ABCP Asset-backed commercial paper
AMM Additional Monitoring Metrics
APRC Asia-Pacific Regional Committee

AT1 Additional Tier 1

BCBS Basel Committee on Banking Supervision
BRRD Banking Recovery and Resolution Directive

CA(s) Competent Authority(ies)

CA(s) Contract agent(s)
CET1 Common Equity Tier 1
CCP Central counterparty

CMU

CRD Capital Requirement Directive
CRR Capital Requirement Regulation

CRM Credit risk mitigation

CSDR Central Securities Depositories Regulation

Capital Markets Union

CVA Credit value adjustments

DGSD Deposit Guarantee Schemes Directive

EBA European Banking Authority

EC European Commission

ECAIs External credit assessment institutions

ECB European Central Bank

EEA European Economic Area

ELBE Expected loss best estimate

EMIR European Market Infrastructure Regulation

ESAs European Supervisory Authorities

EU European Union

FSB Financial Stability Board
FTE Full-time equivalent
HR Human resources
IA Impact assessment

IFRS 9 Financial instruments (replacement of IAS 39)

IMF International Monetary Fund

IRB Internal ratings-based
IT Information technology

ITS Implementing technical standards

JC Joint Committee

LCR Liquidity coverage ratio

MiFIR Markets in Financial Instruments Regulation



MCD Mortgage Credit DirectiveMLD Money Laundering DirectiveMLR Money Laundering Regulation

MREL Minimum requirement for own funds and eligible liabilities

NCAs National competent authoritiesNFCs Non-financial counterpartiesNSAs National Supervisory Authorities

NSFR Net stable funding ratio

PAD Payments Accounts Directive

PD Probability of default

PRIIPs Packaged retail investment and insurance-based investment products

PSD2 Payment Services Directive (revised)

PSE Public sector entities

Q&As Questions and Answers

RCAP Regulatory consistency assessment programme

RTS Regulatory technical standards

SME Small and medium-sized enterprise

SNE(s) Seconded National Expert(s)

TAs Temporary agent(s)
RWAs Risk-weighted assets



Executive summary

- 1. In accordance with Regulation (EU) No 1093/2010¹ of the European Parliament and of the Council of 24 November 2010 establishing the European Banking Authority (EBA), the EBA's annual work programme describes and summarises the main objectives and deliverables of the EBA in the forthcoming year derived from the tasks specified in the Regulation and from the relevant EU banking sector legislation.
- 2. Planning of the EBA's work programme represents an essential exercise to determine the focus of the EBA's work and where it should allocate its resources, allowing for appropriate prioritisation of the EBA's tasks for 2016 in fulfilment of its overall mandate. It provides transparency and accountability to the EBA's stakeholders and serves internally to link the day-to-day activities and processes to the strategic areas, which are:
 - A. To play a central role in the regulation and policy framework with the development and maintenance of the Single Rulebook;
 - B. To promote the development and coordination of resolution policy and resolution plans, and to develop common approaches for the resolution of failing financial and credit institutions and financial market infrastructures;
 - C. To promote the convergence of supervisory practices to a high standard so as to ensure that regulatory and supervisory rules are implemented equally across all Member States;
 - D. To identify and analyse trends, potential risks and vulnerabilities stemming from the microprudential level across borders and sectors;
 - E. To maintain and develop the common supervisory reporting framework, as well as to strengthen its role as an EU data hub for the collection, use and dissemination of data on EU banks:
 - F. To protect consumers and monitor financial innovation;
 - G. To ensure secure, easy and efficient payment services across the EU; and
 - H. For the EBA to be a competent, responsible and professional organisation, with effective corporate governance and efficient processes.
- 3. Each strategic area describes in detail the regulatory framework and the main deliverables to be submitted within the year under the heading 'Activities'.
- 4. The specific priorities and deadlines shall be subject to the approval of the EBA's Board of Supervisors that adopts the work programme, before 30 September 2015, on the basis of a proposal by the Management Board.

¹ Regulation (EU) No 1022/2013 of the European Parliament and of the Council of 22 October 2013 amended Regulation (EU) No 1093/2010 as regards the conferral of specific tasks on the European Central Bank pursuant to Council Regulation (EU) No 1024/2013.



The EBA's activities under each strategic area

Introduction

- 5. To enhance consistency and comparability across different EU bodies, the Commission, as part of the New Financial Regulation, has standardised the requirements for the annual and multi-annual work programme.
- 6. In a change from previous years, the EBA has presented two separate documents the 2016 annual work programme and the 2016-2018 multi-annual work programme to support the work to be delivered in the coming years.
- 7. The planning exercise at this stage has focused on what the EBA seeks to achieve in 2016, how it fits with the EBA's legal mandates, and the EBA's priorities for 2016, together with the estimated available resources.
- 8. In this section, there is a short description of each strategic area explaining what is expected to be delivered in 2016, together with the associated activities. A further description of each strategic area can be found in the 2016-2018 multi-annual work programme.
- 9. Each activity has been defined using a template, contained in the Annex, enclosing:
 - Description a detailed summary of the activity's objectives;
 - Expected results an explanation of the desired outcome;
 - Main outputs a list of expected tasks to be delivered within the year (caveat: not all the ongoing tasks are included); and
 - FTE the full-time equivalent resources² needed to undertake the activity.

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² Based on the 2016-2018 multi-annual staff policy plan.



A. To play a central role in the regulation and policy framework with the development and maintenance of the Single Rulebook

10. The fundamental objective for the EBA in its regulatory policy work will be to continue to play a central role in the development of the Single Rulebook, with the aim to contribute to the achievement of a level playing field for financial institutions, as well as to raise the quality of financial regulation and the overall functioning of the Single Market. The EBA provides advice to the Commission during preparation for its legislative initiatives.

11. Under this framework, the EBA's core annual activities will be:

Activity 1: Capital

Description

To be able to absorb losses in a going or gone concern situation, institutions need own funds in sufficient quantity and quality in accordance with applicable European legislation. The EBA monitors the quality of own funds on an ongoing basis and may provide advice and opinions.

In particular, the EBA is to conduct a comprehensive project in terms of monitoring AT1 issuances and maintaining a public list of CET1 instruments, for which an assessment of all new types of instruments is necessary. In addition, in order to constrain financial innovation and to keep the terms and conditions of issuances as simple as possible, the EBA is to work on standardised term sheets and regularly engage in dialogue with numerous stakeholders to follow developments and provide guidance in the area of capital and capital issuances.

Expected results

To ensure that the quality of all tiers of capital is maintained to the highest standard and that no deterioration of the quality of capital takes place.

Main outputs

- Production of standardised templates on AT1 instruments.
- Recurrent reports for the monitoring of the CET1 list and AT1 issuances.
- Analysis of interactions with loss absorbency requirements.

FTE

2

Activity 2: Internal governance, remuneration and anti-money laundering

Description

EU legislation requires that institutions have robust governance arrangements, including a clear organisational structure, well-defined lines of responsibility, effective risk management processes, control mechanisms and remuneration policies. The internal governance should be appropriate to the nature, scale and complexity of the institution. The main responsibility for internal governance lies with the management body, which is subject to specific suitability requirements.

In addition, Article 91 of the CRD requires that the members of the management body shall, at all times, be of sufficiently good repute and possess sufficient knowledge, skills and experience to perform duties, as well as commit sufficient time to perform their functions in the institutions.

The EBA is working on maintaining sound remuneration principles in line with the intentions of colegislators and is asked in this context to monitor the use of remuneration tools (such as allowances) and to provide input to the Commission's work.

The EBA is also working on anti-money laundering cross-sectorial issues that fall within the remit of the Joint Committee (JC) of the ESAs, such as the ESAs' mandates under the Fourth Money Laundering Directive/Regulation (MLD/MLR).

Expected results

Institutions' remuneration policies for staff members, whose professional activities have a material impact on the institutions' risk profiles, shall ensure that remuneration is consistent with sound and effective risk management and shall provide an incentive for prudent and sustainable risk-taking.



Activity 2: Internal governance, remuneration and anti-money laundering

Main outputs

- Guidelines on internal governance, Article 74 of the CRD.
- Guidelines on the assessment of the suitability of members of the management body and key function holders, Article 91(12) of the CRD.
- Benchmarking report on diversity practices, Article 91(11) of the CRD.
- Report on remuneration provisions for the Commission, Article 161(2) of the CRD.
- Joint opinion on the risks of money laundering and terrorist financing with regard to their effects on the EU's financial sector.
- Guidelines on enhanced due diligence under the 4th MLD.
- Guidelines on risk-based supervision under the 4th MLD.
- Guidelines on simplified due diligence under the 4th MLD.
- RTS on central contact points under the 4th MLD.

Less engagement

■ Report on remuneration benchmarking and high earners data, Article 75(1) and (3) of the CRD.

Delayed to 2017

- RTS on mitigating the risk of third countries prohibiting the application of equivalence for antimoney laundering or financing of terrorism standards under the 4th MLD.
- Guidelines on the collection exercise of approved higher maximum ratios for variable remuneration, Article 94(1 g ii) of the CRD.

FTE

4

Activity 3: Liquidity risk

Description

The CRR mandates the EBA to provide a regular annual impact assessment on the liquidity coverage ratio (LCR), as well as a report to assess the appropriateness of its phase-in, as envisaged in the CRR.

The EBA also develops technical standards on reporting, which have to be regularly updated (see details below). In terms of implementation, the EBA is scrutinising the way in which institutions and NCAs have implemented CRR and technical standards provisions, in particular in terms of notifications and the use of options/national discretions. Finally, the EBA will contribute to assess the calibration of the NSFR rules at the EU level so as to provide input to the Commission as to whether it should table a legislative proposal following the calibration report due for end 2015.

In 2016, the EBA will also complement the existing regulatory mandates by developing its own initiative Guidelines.

Expected results

The EBA's deliverables in the area of liquidity are mainly Guidelines, reports, and technical standards on reporting. The EBA will also elaborate on its own initiative Guidelines on the LCR disclosure and on intraday liquidity risk.

Main outputs

■ Guidelines on the disclosure of LCR [postponed from 30/04/2016 to 31/12/2016].

Postponed from 2015

■ RTS on Cross-border flows within a Group or an IPS

New

- ■ITS amending Commission Implementing Regulation (ITS on supervisory reporting) with regard to the Liquidity Coverage Ratio (LCR) work may be completed in 2017.
- ■ITS amending Commission Implementing Regulation on additional monitoring metrics amending ITS on Additional Monitoring Metrics (AMM) work may be completed in 2017.

Delayed to 2017

Guidelines on intraday liquidity risk.

FTE

2



Activity 4: Leverage ratio

Description

The leverage ratio is a new monitoring tool that will allow competent authorities (CAs) to assess the risk of excessive leverage in their respective institutions.

The EBA has to deliver a calibration report by October 2016 at the latest, which will be the starting point for a proposal from the Commission regarding a leverage ratio in the EU.

The EBA is working on regular updates of technical standards with regard to reporting of the leverage ratio, including disclosure.

Expected results

In accordance with the CRR, credit institutions will have to report all necessary information on the leverage ratio and its components, pending the introduction of a level (or levels) of leverage ratio in the EU, following the EBA's input provided to the Commission.

Main outputs

 \blacksquare Report on leverage ratio with regard to its calibration and impact on business models.

Less

■ The scope of work will be evaluated according to the level of resources

engagement

TE 1

Activity 5: Credit risk and credit risk modelling

Description

The EBA's work in relation to credit risk focuses on the development of technical standards, Guidelines and reports regarding the calculation of capital requirements under the standardised approach and the internal ratings-based (IRB) approach for credit risk and dilution risk with respect to all business activities of an institution, excluding the trading book business, under the CRD/CRR.³

Expected results

The EBA's objective is to contribute to a consistent implementation across the EU of provisions related to topics such as credit risk adjustments, definition of default, permission to use the standardised/IRB approach, appropriateness of risk weights and/or credit risk mitigation techniques.

Main outputs

- Proposals to address the repair of IRB models.
- Risk weights for mortgage lending (ongoing).
- Guidelines on downturn loss given default (LGD) calculation
- Guidelines on PD estimation.
- RTS on the definition of default thresholds for past due items.
- Guidelines on the default of an obligor, including quantitative impact study (QIS).
- Monitoring of ECAI mappings.
- 3 RTS on the assessment methodology for IRB approach
- Opinion on use of use of unsolicited ratings

Postponed from 2015

- RTS on risk weights for specialised lending exposures
- 2 RTS on economic downturn conditions for LGD and credit conversion factor (clarification about the optimal way forward.
- RTS on permanent partial use and roll-out (finalised but on hold).

Delayed to 2017

- RTS on eligible collateral within the CRM framework
- RTS on conditional guarantees.
- Report on Member States' law to external rating.
- Report on reliance on external rating.

FTE

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³ Please also see related activity, 'Consistency of RWAs'.



Activity 6: Market risk

Description

Market risk can be defined as the risk of losses in on-balance-sheet and off-balance-sheet positions arising from adverse movements in market prices. From a regulatory perspective, market risk stems from all positions included in banks' trading books, as well as from commodity and foreign exchange risk positions in the whole balance sheet.

Expected results

The EBA, through the publication of its Guidelines, intends to foster convergence in the implementation of some of these new capital requirements, namely the stressed value-at-risk (stressed VaR) and the incremental risk charge (IRC) introduced to adequately capture credit risk. The EBA will also develop a few draft RTS to clarify and better articulate certain requirements provided in the new CRD IV/CRR text.

Main outputs

- Guidelines on the corrections to the modified duration of debt instruments.
- RTS on assessment methodology.
- CVA recommendations, implementation and monitoring.
- Monitoring of the CVA multiplier.
- RTS on exclusion of CVA for third-country NFCs.
- Update RTS on Proxy spreads for CVA.
- List of Closely Correlated Currencies (ITS related).
- List of diversified indices (ITS related).

Delayed to 2017

- Guidelines on incremental default and migration risk.
- Guidelines on stressed VaR.
- Guidelines on stress in correlation trading portfolios.

FTE

4

Activity 7: Market infrastructure

Description

With the entry into force of the EMIR and the CRD IV/CRR, several provisions require the EBA to draft regulatory technical standards, issue opinions and prepare reports on the interaction between credit institutions and investment firms on the one hand, and market infrastructures on the other hand.

Expected results

The EBA is to perform analysis on certain aspects of the EMIR and the CRD IV/CRR, including with regard to CCPs.

Main outputs

- Joint Assessment Team report.
- ESAs Joint Guidelines for the prudential assessment of acquisitions and increases of qualifying holdings in the financial sector.

Postponed from 2015

Joint Assessment Team report 2015 - delayed 3 to 6 months

Delayed to 2017

- CCPs' work under the EMIR.
- Report on the interactions with the EMIR.

FTE

2

Activity 8: Securitisation and covered bonds

Description

In accordance with the CRD IV/CRR framework, the EBA is mandated to draft technical standards and to issue Opinions and Guidelines on securitisation, covered bonds and preferential risk weights in covered bonds.

Expected results

The EBA also monitors market developments and analyses the range of practices across Member States in order to have a consistent implementation of new regulations. The EBA also closely cooperates with national supervisors on securitisation and covered bonds, monitoring the international developments of the Basel Committee on Banking Supervision (BCBS) and the International Organization of Securities Commissions (IOSCO).



Activity 8: Securitisation and covered bonds

Main outputs

- Guidelines on implicit support with regard to securitisation.
- Annual report on securitisation retention rules.
- Proposals for simple, standard and transparent synthetic securitisation.
- Advice in light of the CMU's prospects, which is likely to include activities linked to the Commission's initiatives in the area of covered bonds and securitisations.
- RTS on disclosures of unencumbered assets.

Delayed to 2017

• Guidelines on the Supervisory Formula Method on securitisation under Article 262(3) of the CRR.

FTE

3

Activity 9: Analysis and operational risks

Description

EU legislation requires that institutions adequately manage and mitigate operational risk, which is defined as the risk of losses stemming from inadequate or failed internal processes, people and systems, or from external events. Operational risk includes legal risks but excludes reputational risk, and is embedded in all banking products and activities. While this risk has always existed in banking and non-banking organisations, its impact has acquired a greater relevance given the increased complexity and globalisation of the financial system, and the recent materialisation of unprecedented and extremely large losses.

Expected results

The EBA aims at promoting and enhancing the effectiveness of operational risk management and supervision throughout the banking system by developing Guidelines and an RTS on operational risk under CRD IV/CRR.

Main outputs

- ITS and RTS on authorisation of credit institutions.
- ITS on common procedures, forms and templates on authorisation.
- Advice on investment firms' prudential regime.
- Support regarding the notification system.
- Internal data support for regulation-related analysis.

Delayed to 2017

■ RTS on relevant indicators under accounting standards, which are different under Directive 86/635.

FTE

8.5

Activity 10: Structural reforms, shadow banking and large exposures

Description

The EBA has a strong interest in promoting sound structural policies regarding the scope of application of prudential regulations and disclosure standards for the banking and financial industry, as well as transparent and comparable financial statements that strengthen market discipline.

Expected results

The EBA is to develop technical standards and Guidelines and perform analysis on the Commission's structural reform, shadow banking and large exposure proposals.

Main outputs

- RTS, ITS and Guidelines on core credit institutions and trading entities.
- Guidelines on connected clients on large exposures.

Delayed to 2017

The EBA is to develop regulatory products in accordance with its mandates under the envisaged structural reform legislative package.

FTE

3

Activity 11: Accounting, audit and scope of consolidation

Description

The EBA is keen on facilitating effective dialogue between (i) the CAs supervising credit institutions and (ii) the statutory auditors and the audit firms carrying out the statutory audits of those institutions.



Activity 11: Acco	unting, audit and scope of consolidation
Expected results	The EBA is to develop technical standards and Guidelines and provide technical advice in the areas of accounting, audit and scope of consolidation.
Main outputs	 Quantitative and qualitative analysis of IFRS 9. Monitoring of accounting standards. Guidelines for communication between supervisors and auditors. Guidelines on accounting for expected credit losses.
Less engagement	■Technical advice (requested by the Commission) on developments in the market with regard to providing statutory audit services to public interest entities.
Delayed to 2017	■ RTS on consolidation methods.
FTE	2
Activity 12: Q&A	s and other activities
Description	The EBA is committed to the maintenance and development of the Single Rulebook, and the monitoring of its implementation, by providing support tools such as Q&As and technical support to the Commission's initiatives and other related matters.
Expected results	The EBA is to maintain and develop the EU Single Rulebook Q&A tool.
Main outputs	 Providing answers to stakeholders on the implementation of the prudential regulations via the EU Single Rulebook Q&A tool. [Integration of the DGS in the Q&A tool] Update of the supervisory disclosure technical standard.
Delayed to 2017	■Integration of other pieces of legislation (PSD, EMIR, CSDR and related technical standards, AML etc.) into the QA tool.
FTE	5.5



- B. To promote the development and coordination of resolution policy and resolution plans, and to develop common approaches for the resolution of failing financial and credit institutions and financial market infrastructures
 - 12.In the area of the **resolution** of failing financial and credit institutions, the EBA will play a role in the development of resolution plans, the assessment of resolvability and in addressing the impediments to resolvability. In this capacity, the EBA will undertake comparison exercises of the plans it receives and will provide benchmarks and comparative information to resolution and supervisory authorities.
 - 13. Under the BRRD and DGSD framework, the core annual activities will be:

Activity 13: Resolution planning

Description

Resolution planning is a relatively new key topic for resolution colleges and, in this respect, the EBA will assist resolution authorities in the practical application of the new BRRD framework for resolution planning and execution; it will foster dialogue and enhance readiness among home and host resolution authorities, and will provide support through the benchmarking of resolution plans. In addition, the EBA will cooperate with the group-level resolution Authority and the consolidating supervisor in the identification of substantive impediments to the effective application of resolution tools.

Expected results

The EBA will review plans received and will communicate with resolution authorities in the context of practices observed in the removal of impediments to resolvability. Binding and non-binding mediation in the context of joint decisions for resolvability assessments, resolution planning, and resolution execution will be carried out as necessary. The EBA will also develop the necessary procedures to support its work.

Main outputs

- Providing training to CAs on the content of the technical standards and Guidelines.
- Participation in the FSB's work to build a framework for international cross-border resolution.
- Contributing to the identification of impediments to resolvability, including benchmarking reports on resolution plans.
- Preparation of work on mediation procedures and processes.

Postponed from 2015

- ITS on MREL templates.
- RTS on Ex post valuation (work on hold, pending update by the Commission).

Less engagement

• On resolution planning the number of banks covered, plans and extent of our engagement will nevertheless be a reflection of the available resources.

FTE 5

Activity 14: Resolution colleges

Description

The EBA is required by the BRRD to ensure correct functioning of resolution colleges, and to actively participate in the development and coordination of effective, consistent and up-to-date resolution plans.

Expected results

In attending resolution colleges, the EBA's focus will be on: (a) the processes followed in making joint decisions and the identification of any cross-border problems arising (in particular, those that may constitute an impediment to smooth resolution); and (b) the efficiency and effectiveness of the functioning of the college, together with the extent of compliance with EU law. Standardised templates will be prepared to assist in the making of joint decisions.



Activity 14: Resolution colleges

The EBA may also conclude framework cooperation arrangements with relevant third-country authorities, covering information sharing and cooperation processes and arrangements in relation to resolution of cross-border financial institutions.

Main outputs

- Mapping of resolution colleges.
- Monitoring of resolution colleges' activities, status of joint decisions regarding resolution planning, and Crisis Management Groups.
- Feedback to home authorities and an annual report (to the EBA's Resolution Committee) on the functioning of resolution colleges.
- Subject to the conclusion of a first framework cooperation arrangement with the third-country authorities of Switzerland, Hong Kong, Japan and the USA, the EBA is to develop further framework cooperation arrangements with other relevant third-country authorities.
- Guidelines on providing information in a summary or collective form.

Less engagement

• On resolution colleges the number of banks covered, plans and extent of our engagement will nevertheless be a reflection of the available resources.

FTE

4

Activity 15: BRRD, DGSD and non-bank resolution initiatives

Description

The recovery and resolution framework is to enhance financial stability, reduce moral hazards, protect depositors and critical financial services, save public money, and ensure the smooth functioning of the internal market for financial services. This framework is complemented by the ongoing review of the DGSD (which also assigns rulemaking tasks to the EBA) and by other forthcoming regulatory initiatives on financial institutions other than banks and on financial market infrastructures.

Expected results

The objective is to provide consistent implementation across the EU of the provisions of resolution policy documents.

Main outputs

- Reports on the implementation of the MREL⁴ and possible legislative initiatives to remedy inconsistencies and fill gaps.
- Guidelines on DGSD cross-border cooperation agreements.
- Guidelines on DGSD stress testing.
- Report on the reference point used for setting the target level for resolution financing arrangements.
- Report on the administrative penalties under the BRRD.
- ■Q&As on regulatory products.

FTE

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⁴ Work related to resolution planning activity



- C. To promote the convergence of supervisory practices to a high standard including provision of training to Competent Authorities so as to ensure that regulatory and supervisory rules are implemented equally across all Member States
 - 14. With respect to the fact that the EBA's role in promoting supervisory convergence and aiding and overseeing colleges for the largest cross-border banks will be expanded beyond 2015, the EBA: will prepare for the roll-out of Guidelines on the supervisory review and evaluation process (SREP); will work on additional guidelines and tools for supervisors; will expand its work on the single supervisory handbook; will work with supervisors across the EU to operationalise the new technical standards on the functioning of colleges; and will continue the assessment of equivalence for third countries against the European framework.

15. Under the CRD and BRRD framework, the core annual activities will be:

Activity 16: Recovery planning and early intervention

Description

Assisting supervisors in the practical application of the new BRRD framework for recovery planning and early intervention and in monitoring evolving practices will be important activities in the EBA's future work. The EBA will also work on RTS and will report on the criteria for simplified obligations with an estimated delivery in 2017. Resources available will have impact on the scope of this work and the support the EBA can provide to CAs.

Expected results

This will contribute to the preparation of additional technical standards and reports based on this area.

Main outputs

Report on benchmarking recovery plans.

Less engagement

■ Resources available will impact the scope of work in the recovery planning and early intervention and the support the EBA staff can provide to CAs. EBA Staff will be able to provide individual feedback on the assessment of recovery plans only for limited number of plans (approximately 16) while available resources will be put more on comparative analysis/benchmarking work.

FTE

3

Activity 17: Supervisory convergence

Description

Facilitating and monitoring implementation of the Single Rulebook and the SREP will be a key strand in the EBA's mandate on supervisory convergence. To achieve this, the EBA will focus on: training (expecting to increase the number of events from previous years), including training on SREP Guidelines and recovery plan assessments; benchmarking of Pillar 2 approaches; mapping and monitoring of supervisory practices and supervisory outcomes based on the SREP Guidelines; and additional support—for example, in the form of the supervisory handbook and/or own initiative Guidelines.

Expected results

The EBA will assist, advise and train CAs. The EBA will also monitor and aggregate information to promote convergence practices, report on supervisory convergence in general, and identify areas of potential divergence, taking action as appropriate.

This is one of the EBA's strategic priorities, with specific deliverables (as detailed below), analysis of the consistency of supervisory outcomes, and increased training activities.

Main outputs

• Comprehensive training programme for EU supervisors to promote convergence (expecting a major increase).



Activity 17: Supervisory convergence

- Benchmarks for Pillar 2 approaches.
- Guidelines on CVA treatment in SREP.
- Recommendation on materiality of CVA under SREP.
- Annual report on supervisory convergence.
- Supervisory convergence assessment on selected topics.
- Guidelines on stress testing.
- Guidelines on IT risk supervision.
- Ongoing work on the supervisory handbook.

Less engagement

Benchmarking of Pillar 2 approaches and thematic supervisory convergence assessments will due to limited resources cover selected SREP topics (e. g. capital adequacy assessment, application and use of scoring).

Delayed 2016/2017

Ongoing work on supervisory handbook. Module on Asset quality review has been postponed from 2015 to 2016. Overall project on supervisory handbook has been delayed.

FTE

5

Activity 18: Functioning of supervisory colleges

Description

In its contribution to the work of colleges, the EBA will continue to actively participate in joint risk assessments and joint decisions, proposing priority risk items for college agendas (such as conduct risk and remuneration), providing feedback on the functioning of colleges and on enhancing the tools offered to colleges, including risk products and secure IT platforms for sharing information. The EBA will continue to offer mediation in cases where disagreements between CAs arise. Limited resources will impact the number of colleges where the EBA can actively contribute and the overall oversight of the colleges functioning across the single market.

Expected results

Efficient functioning of colleges, leading to timely and well-substantiated joint risk assessments and joint decisions on capital, liquidity and recovery plans.

Main outputs

- Regular feedback to college leads.
- Annual report on the functioning of colleges.

Less engagement

- Colleges' action plans. 5 Limited resources will impact the number of colleges where the EBA can actively contribute and the overall oversight of the colleges functioning across the single market.
- EBA Staff will be able to monitor only approximately 16 colleges (from 23) of supervisors on individual basis. This will be compensated by introducing additional monitoring tools as self-assessment and bilateral engagement with competent authorities on colleges related issues.

FTE

6

Activity 19: Third countries' equivalence assessments

Description

The EBA will continue to promote consistency of treatment for third countries in supervisory colleges by assessing the confidentiality framework of several CAs. An important aspect of the equivalence assessment will be providing an opinion to the Commission on the equivalence of the regulatory and supervisory framework of selected third countries for the purpose of the Commission issuing equivalence decisions.

Expected results

This is a long-term project in which the EBA is expected to assess over 40 jurisdictions in 3 years and later regularly update the assessments. The scope of this work covers CRR and CRD provisions—the overall regulatory and supervisory framework. The regulatory equivalence assessment will, due to limited resources, be significantly reduced with focus on the equivalence of confidentiality provisions of third countries.

Lack of resources for this activity has a direct impact on capital requirements of the EU banks, as

⁵ The number of colleges that the EBA will be able to closely scrutinise will be dependent on resources.



Activity 19: Third countries' equivalence assessments

well as on limiting certain exposures in third countries not covered by the assessment.

Main outputs	■ Recommendations on the equivalence of the confidentiality regime.
Deleted	■The EBA's opinion on the equivalence6 of the regulatory and supervisory framework. — the work on assessment of regulatory equivalence for remaining 30 jurisdictions will not continue
FTE	2

 $^{^{6}}$ The number of third-country regimes that the EBA will be able to assess will be dependent on resources.



D. To identify and analyse trends, potential risks and vulnerabilities stemming from the microprudential level across borders and sectors

- 16. The EBA's risk analysis and assessment work will continue to focus on **identifying**, **analysing** and addressing key risks in the EU banking sector. The main focus will continue to be the maintenance and further development of the data infrastructure and risk analytics to ensure a stringent quality assurance process and assure full usage of the supervisory data. Risk tools will be used as part of regular risk assessment work to provide updated and forward-looking information on the vulnerabilities in European banking, as well as ensure market disclosure and public dissemination of data.
- 17. The EBA will also initiate and coordinate the 2016 EU-wide stress test, with the EBA again coordinating and providing relevant CAs with common scenarios, methodologies and benchmarking tools that they will use to ensure a smooth process and reliable results.
- 18. Under the CRD/CRR and the EBA regulation framework, the core annual activities will be:

Activity 20: Identifying and addressing risks and vulnerabilities

Description

The EBA will continue the work of monitoring market trends and the main developments in the banking sector. The objective is to identify, in a forward-looking fashion, vulnerabilities and potential risks that may affect EU banks and identify possible policy actions for addressing them.

Expected results

A full suite of risk products maintained with strong interlinkages to college work and policy recommendations to the EBA's Board of Supervisors.

Main outputs

- EU-wide stress testing exercise.
- Risk assessments of the European banking system.
- Report on funding plans.
- Thematic studies (e.g. on asset encumbrance and funding plans, early warning systems, non-performing loans evolution, etc.).
- RCAPs and other technical assistance.

FTE

12

Activity 21: Consistency of RWAs

Description

As part of broader work to address risks in models, the EBA will assist CAs in their assessment of the outcome of banks' internal models, as well as monitor any material differences in RWAs by the provision of EU-wide benchmarks. Limited resources will however affect the support that the EBA can provide to CAs for instance in terms of tailor-made reports, data quality checking and follow-up actions. Also, it would be difficult to add additional portfolios to the existing ones.

Expected results

This analysis is part of the EBA's effort to restore confidence in internal models and, thus, complete the repair of the EU banking sector comprising supervisory consistency, benchmarks for supervisors and enhanced transparency. Significant mobilisation of data and skilled resources is required across the EU to provide CAs with effective information for selected banking book and trading book portfolios.

Main outputs

■ 2016 benchmarking exercise and report on credit and market risk.

Less

• Maintenance of ITS on supervisory reporting, including Q&As process under threat due to lack of resources. Consider merging all Q&A process in 2016 as demands reduces.



Activity 21: Consistency of RWAs engagement Reduced engagement on work on valuation. FTE 8



E. To maintain and develop the common supervisory reporting framework, as well as to strengthen its role as an EU data hub for the collection, use and dissemination of data on EU banks

- 19. The EBA will serve as a data transparency hub for banks in the entire EU. In addition, the EBA will be involved in developing new tools for both internal and external users for querying data, as well as for risk analysis. The memorandum of understanding on sharing Key Risk Indicators (KRIs) will continue to be a cornerstone, and will require continuous maintenance of the EBA's KRI database. Furthermore, the contributing sample will be expanded to incorporate the entry of new parties.
- 20. The EBA will keep working to develop and upgrade the data infrastructure to accommodate regulatory reporting data, as well as other information that enables the EBA to discharge its responsibilities. The core annual activities will be:

Activity 22: Risk infrastructure and tools

Description

In 2014, the EBA began collecting on a quarterly/monthly basis a large volume of data from supervisory reporting based on a wide sample of banks (about 200 top banks from all the EEA countries). In order to complete this work, the EBA seeks to enhance and extend the entire database and the data quality assurance process, as well as enhance/upgrade all the risk products, including the risk dashboards and the statistical annexes to the risk report.

Expected results

High-quality data from an enlarged sample, significant quality checks, and use of such data in an extensive range of data visualisation tools. For the supervisory benchmarking exercise, the sample of banks is set to increase from 194 to around 600 institutions, subject to 1,600 XBRL Validation rules and 600 additional plausibility checks. To assist in data analysis, the following tools will be provided: 3 risk dashboards (Macro, Micro for colleges, and Micro for KRIs sharing), plus at least 8 Excel interactive tools and 4 XML Map tools for the stress test.

Main outputs

- Risk dashboards and other tools for internal and external data users.
- Training on data and analysis tools.
- Implementing the full list of validation rules and additional quality checks in SAS.

Less engagement

- Limited resources will affect the support that the EBA can provide to CAs for instance in terms of tailor-made reports, data quality checking and follow-up actions. Also, it would be difficult to add additional portfolios to the existing ones.
- EBA Staff will provide less analysis for the accompanying impact assessments to the EBA's regulatory proposals including producing half yearly CRDIV/CRR Basel II Monitoring Reports.

FTE 9

Activity 23: Transparency

Description

Disseminate high-quality data at the aggregate and bank-by-bank levels for a wide range of stakeholders (investors, analysts, academics, the public at large), as well as improve the banks' own disclosures within and beyond Pillar 3.

Expected results

Enhanced market discipline via the EBA's annual transparency exercise, Pillar 2 and other areas as needed, notably asset quality and internal models.

Main outputs

- Disclosure of data.
- Guidelines on implementing the BCBS' proposals on disclosure in the EU.
- Monitoring and improving Pillar 3 disclosures.

FTE



F. To protect consumers and monitor financial innovation

21.In 2016, the EBA will continue to enhance the protection of consumers, and promote transparency, simplicity and fairness for consumer financial products and services across the Single Market. The core annual activities will be:

Activity 24: Protecting consumers

Description

Following the adoption and publication of the Official Journal on 28 August 2014, the Payment Accounts Directive (PAD), and the publication of the EBA Guidelines in March 2015, the EBA will develop (by September 2016) a draft ITS regarding a standardised presentation format for a fee information document, the statement of fees, and their common symbols. This will include extensive consumer testing in the first half of 2016. The EBA will also develop a draft RTS on standardised terminology for payment account services.

In addition, the EBA will support the transposition of the Mortgage Credit Directive (MCD) through the development and implementation of three Guidelines and a benchmark rate.

The EBA will also develop requirements for the remuneration policies for staff interacting with consumers.

The EBA will also redirect its focus from regulatory convergence towards supervisory convergence.

Expected results

The EBA will offer a better comparison for users of payment accounts across the EU, and a consistent level of protection of mortgage borrowers.

Main outputs

- RTS and ITS on disclosure documents under PRIIPs Regulation (JC).
- Develop a consistent approach for supervising the EBA Guidelines on product oversight and governance arrangements.
- The EBA's benchmark rate in accordance with Annex II of the MCD (2014/17/EU).
- 2016 Joint Consumer Day.
- Guidelines on remuneration requirements for sales staff.
- RTS on standardised terminology for banking services under PAD.
- 2016 Consumer Trends Report

Delayed to 2017

- ITS on the standardised format of documents and symbols (including consumer testing) under PAD.
- ITS on the standardised format of fee statements and symbols under PAD.
- Delaying the start of preparing the 2017 Consumer Trends Report

FTE

3

Activity 25: Monitoring innovation

Description

The EBA will continue to monitor financial innovation and develop appropriate regulatory responses to ensure that all market participants can have confidence in the new innovation. This will entail assessments of the benefits, as well as the risks and risk drivers, of any particular innovation. By the nature of the mandate, the exact topics are difficult to predict in advance, but likely topics in 2016 will be crowdfunding, the commercial use of personal data by financial services firms, and potential follow-up work on virtual currencies.

Expected results

The EBA is to maintain and develop its ability to monitor financial innovation, and develop, where appropriate, due policy proposals.

Main outputs

- Output on the work on automation in financial advice (JC).
- Develop approaches for the monitoring of, and for intervention in, the market for structured deposits under MiFIR.
- Assess the extent of risks and consumer detriment arising from innovative types of payment, and decide which, if any, mitigating action to take to address the issues identified.
- Assess the risks and extent of consumer detriment arising from the commercial use of banking



Activity 25: Monitoring innovation

consumer data and decide which, if any, mitigating action to take to address the issues identified.

- Continue monitoring virtual currencies to assess whether any follow-up work is required with a view to promoting the safety and soundness of markets and convergence of regulatory practice.
- Continue monitoring crowdfunding to assess whether any follow-up work is required with a view to promoting the safety and soundness of markets and convergence of regulatory practice.
- Monitor the market for other innovative products or for the innovative use of existing ones.

■ Resources available will impact the scope of work.

Less engagement

FTE 1

23



G. To ensure secure, easy and efficient payment services across the EU

22.The EBA anticipates being mandated to deliver a number of legal instruments under the PSD2. The PSD2 has now entered into force⁷ providing Guidelines and draft technical standards that are foreseen to be delivered by 2016/2017. In addition, the EBA will complete its work on the implementation of the mandate conferred in accordance with the Interchange Fee Regulation (IFR). The core activity will be:

Activity 26: Payn	nents
Description	The PSD2 is expected to confer on the EBA a dozen RTS, ITS and Guidelines, all of which will have to be started by the EBA in 2016. The EBA will be required to deliver three of these mandates by January 2017. Furthermore, in close cooperation with the ECB, the EBA is required to develop an RTS under the IFR to ensure that payment card schemes and processing entities are independent from one another in terms of accounting, organisation and decision-making processes.
Expected results	The EBA is to develop technical standards and Guidelines as mandated under PSD2 and the EU IFR.
Main outputs	 Guidelines on the minimum monetary amount of professional indemnity insurance under PSD2. RTS on the separation of payment card schemes and processing entities under the IFR. RTS on strong authentication and communication under PSD2.
Delayed to 2017	 RTS on central contact points under PSD2. ITS on information for compiling the web register, start delayed from 2016 to 2017, delivery therefore delayed from 2017 to 2018.
FTE	3

-

⁷ http://eur-lex.europa.eu/legal-content/EN/TXT/?uri=OJ:JOL_2015_337_R_0002



H. For the EBA to be a competent, responsible and professional organisation, with effective corporate governance and efficient processes

- 23. The EBA will continue to improve the effectiveness and efficiency of existing support and administrative processes across the organisation. It will continue to pursue successful cooperation with the other two ESAs with the aim of leveraging on potential economies of scale in support functions. The EBA will continue to be funded by the Commission and the National Competent Authorities (NCAs).
- 24. The core annual activities will be:

Activity 27: Policy analysis and coordination processes

Description

The EBA will continue to: undertake independent impact assessments (IA) and perform QIS exercises; perform peer reviews of CAs; provide support to the Banking Stakeholder Group, the ESAs' JC and the ESAs' Board of Appeal; provide support to the main EBA governing bodies, the Board of Supervisors and the Management Board; provide support in the planning, prioritising, monitoring, execution and following up of deliverables stemming from the EBA's work programme; provide external coordination with EU institutions and external bodies, such as the BCBS and IMF; and facilitate training for EU banking supervisors.

Expected results

Evidence-based policymaking (as a result of performing IA) requires IA expertise in order to provide the EBA's IA, which accompanies the EBA's regulatory products and reflects the Commission's enhanced commitment to IA.

Enhanced supervisory convergence from performing peer reviews, identifying and promulgating best supervisory practice, and issuing, where appropriate, due guidance and opinions.

Facilitating more training for CAs' staff.

Good corporate governance in the support of EBA's governing bodies.

Enhanced stakeholder awareness and engagement in the EBA's activities, and enhanced consideration of stakeholders' views in the development of policy.

Effective planning of the EBA's activities.

Main outputs

- Annual and multi-annual work programme.
- Performing IA as an accompaniment to the EBA's regulatory proposals, including producing half yearly CRD IV/CRR Basel II Monitoring Reports.
- Provision of external training to CAs.
- Peer review of the ITS on supervisory reporting.
- Support to the EBA's participation in the EU and international institutions/bodies.
- Development of internal policies/processes to support the EBA's activities.
- Annual report on the impact of LCR.
- LCR phase-in report.
- Report on the Cyclicality of Capital Requirements.

Less engagement

■ EBA Staff will provide less analysis for the accompanying impact assessments to the EBA's regulatory proposals.

FTE

12



Activity 28: Accounting, finance and procurement processes

Description

In the area of accounting and finance, the EBA will focus on ongoing improvement in budget monitoring and execution, with improved efficiency. This will be complemented with improvements in the activity-based budgeting system.

In the area of procurement, the focus will be on close monitoring and timely delivery of all procurements as listed in the 2016 procurement plan⁸, and other procurements arising in the year.

Expected results

To have more effective and efficient accounting, finance and procurement processes.

Main outputs

- 2017 budget established and acquired.
- 2018 budget established.
- 2016 annual budget executed.
- Improved activity-based budgeting models.
- Implementation of the 2016 procurement plan.
- Procurement plan for 2017.
- 2016 annual accounts.

FTE

12

Activity 29: HR processes

Description

In the area of HR, the EBA will focus on ongoing efficiency in implementing the establishment plan and, where appropriate, the introduction of HR implementing rules in accordance with the new Staff Regulations of officials and the conditions of employment of other servants of the EU, further improvement of HR processes, and the introduction of HR policies in line with the Staff Regulations.

Expected results

To have more effective and efficient HR processes.

Main outputs

- Fulfilled establishment plan.
- HR implementing rules.

FTE

6

Activity 30: Communication processes

Description

The focus will be the development and implementation of the new communication strategy, maintenance of the interactive Single Rulebook, the Q&As tool and enhancing the EBA's internal press monitoring and analysis tool.

Expected results

To have more effective and efficient communication processes.

Main outputs

Implementation of the communication strategy.

FTE

3

Activity 31: Legal processes

Description

The EBA will continue to provide legal analysis and support to the EBA's core functions on institutional, operational and banking and financial law issues. This includes analysis and support on draft regulatory products (technical standards, guidelines, recommendations and opinions), representing the EBA before the Board of Appeal and Court of Justice, ensuring that the EBA operates according to its founding regulation and within all other applicable EU and national laws, providing support for the EBA's dispute resolution role and increasing its capacity to carry out investigations of potential breaches of EU law.

 $^{^{8}}$ Please refer to the 2016 procurement plan in Annex III.



Activity 31: Legal	processes
Expected results	To have more effective and efficient legal processes, and increase the capacity to advise on resolution matters and identify and investigate potential breaches of EU law.
Main outputs	■ Legal advice across the EBA's core functions. ■ Representation of the EBA before the Board of Appeal and Court of Justice.
Less engagement	•Limited identification of potential breaches of EU law with investigations and recommendations where appropriate.
FTE	11
Activity 32: IT pro	ocesses
Description	The focus will be the implementation of the IT strategy to support the EBA's work programme. From a system perspective, it will include further enhancement of data collection, reporting and analysis platforms in relation to the CRD IV and the linked ITS, as well as enhancements of additional near real-time systems for notifications and sanctions, as defined in the EBA founding regulation. The key internal project will be the implementation of an electronic document management system.
Expected results	To further optimise the implemented IT solutions, to promote standardisation in Europe in terms of data exchange, data collection and regulatory reporting, and to optimise and standardise the IT processes for governance, programme and project management.
Main outputs	■ Implementation of the EBA's IT strategy.
FTE	12
Activity 33: Inter	nal control standards (ICS) processes
Description	The focus will be to further develop and improve a series of internal measures to ensure that the EBA's activities are subject to control and to provide reasonable assurances to management of the achievement of the Authority's objectives.
Expected results	To have more effective and efficient ICS processes.
Main outputs	Annual risk assessment exercise.Annual business continuity exercise.
FTE	2
Activity 34: Corpo	orate service processes
Description	The focus will be to continue to provide supporting services to the Authority's core functions, based on specialised knowledge and best practices, to serve internal stakeholders and business partners.
Expected results	To have more effective and efficient facilities, events and missions.
Main outputs	 Introduction of a correspondence management procedure within a document management system. Facilities management.
FTE	4



Annex I: Work programme activity template

Activity 35: [A	ctivity 35: [Activity name – template]				
Description	[Description of the objective]				
Expected results	[Description of expected results]				
Main outputs	■ First output ■ Second output ■				
FTE	[Number of FTE needed for the activity]				



Annex II: Summary of FTE per activity

The table below summarises the FTE per activity and details the type of resource: TA, CA or SNE. **The EBA will have a total of 127 TAs, 31 CAs and 31 SNEs** to undertake the 2016 activities (including the Senior Management and support) according to the final budget 2016.

TOTAL EBA STAFF (FTEs)	TA	CA	SNE	Total
EBA (Chair, Executive Director, PAs)	3	1		4
Department of Regulation (Management and Support)	3	2		6
Activity 1: Capital	2			2
Activity 2: Internal governance, remuneration and anti-money	3			4
laundering	3		1	4
Activity 3: Liquidity risk	2			2
Activity 4: Leverage ratio	1			1
Activity 5: Credit risk and credit risk modelling	7		1	8
Activity 6: Market risk	3		1	4
Activity 7: Market infrastructure and investment services	2			2
Activity 8: Securitisation and covered bonds	2		1	3
Activity 9: Analysis and operational risks	4.5	3	1	8.5
Activity 10: Structural reforms, shadow banking and large	2			3
exposures			1	3
Activity 11: Accounting, audit and scope of consolidation	2			2
Activity 12: Q&As and other activities	3.5		2	5.5
Resolution Unit (Management and Support)	1			1
Activity 13: Resolution planning	4		1	5
Activity 14: Resolution colleges	3		1	4
Activity 15: BRRD, DGSD and non-bank resolution initiatives	3			3
Department of Oversight (Management and Support)	3	1		4
Activity 16: Recovery planning and early intervention	3			3
Activity 17: Supervisory convergence	4		1	5
Activity 18: Functioning of supervisory colleges	4	1	1	6
Activity 19: Third countries' equivalence assessment	0		2	2
Activity 20: Identifying and addressing risks and vulnerabilities	9		3	12
Activity 21: Consistency of RWAs	4	1	3	8
Activity 22: Risk infrastructure and tools	3	2	4	9
Activity 23: Transparency	1		1	2
Consumer Protection, Financial Innovation and Payments Unit	1			4
(Management and Support)	1			1
Activity 24: Protecting consumers	1	1	1	3
Activity 25: Monitoring innovation	1		0	1
Activity 26: Payments	1		2	3



TOTAL EBA STAFF (FTEs)	TA	CA	SNE	Total
Support Activities				
Activity 27: Policy analysis and coordination processes	7	3	2	12
Activity 28: Accounting, finance and procurement processes	8	4		12
Activity 29: HR processes	2	4		6
Activity 30: Communication processes	2	1		3
Activity 31: Legal processes	10		1	11
Activity 32: IT processes	8	4		12
Activity 33: Internal control standards (ICS) processes	1	1		2
Activity 34: Corporate services processes	3	1		4
Total	127	31	31	189



Annex III: Procurement plan

These are the procurement procedures that the EBA plans to launch in 2016.

No.	Department	Title of Procurement	Description of Contract	Service/ Supply	Contract Start Date	Estimated Value in EUR	Contract Type	Procedure
1	Operations	Travel management services	Travel arrangement/management services for staff going on missions.	Service	Jun-2016	2,800,000	Framework contract	Open
2	Operations	Catering services and supplies	Catering services and supplies for the EBA meetings.	Service	May-2016	720,000	Framework contract	Open
3	Operations	Website services	Hosting and operation of the EBA external website.	Service	May-2016	280,000	Framework contract	Open
4	Operations	Acoustic panels	Supply and installation of acoustic panels for L45 kitchen and L46 breakout areas.	Supply	Oct-2016	90,000	Supply contract	Open
5	Operations	Artwork for meeting rooms and offices	Supply and installation of prints in the EBA meeting rooms and offices.	Supply	Jun-2016	60,000	Supply contract	Negotiated
6	Operations	Office plants/flowers	Supply of fresh flowers, office area plants and breakout-area pot plants.	Service	Apr-2016	15,000	Service contract	Negotiated
7	Oversight	Financial data and market information	Supply of financial data and market information on EU banks.	Service	Apr-2016	200,000	Service contract	Open
8	Operations	Cleaning services	Supply of cleaning services.	Service	Sep-2016	400,000	Service contract	Open
9	Operations	Proofreading services	Supply of proofreading services.	Service	Mar-2016	130,000	Framework contract	Expression of interest
10	Operations	Furniture	Supply of office furniture.	Supply	Jun-2016	60,000	Supply contract	Negotiated