

EBA/GL/2017/11

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21/03/2018

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# Guidelines

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## on internal governance

# 1. Compliance and reporting obligations

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## Status of these guidelines

1. These guidelines are issued pursuant to Article 16 of Regulation (EU) No 1093/2010<sup>1</sup>. In accordance with Article 16(3) of Regulation (EU) No 1093/2010, competent authority and financial institutions must make every effort to comply with the guidelines.
2. Guidelines set the EBA view of appropriate supervisory practices within the European System of Financial Supervision or of how Union law should be applied in a particular area. Competent authority as defined in Article 4(2) of Regulation (EU) No 1093/2010 to whom guidelines apply should comply by incorporating them into their practices as appropriate (e.g. by amending their legal framework or their supervisory processes), including where guidelines are directed primarily at institutions.

## Reporting requirements

3. According to Article 16(3) of Regulation (EU) No 1093/2010, competent authority must notify the EBA as to whether they comply or intend to comply with these guidelines, or otherwise with reasons for non-compliance, by 21/05/2018. In the absence of any notification by this deadline, competent authority will be considered by the EBA to be non-compliant. Notifications should be sent by submitting the form available on the EBA website to [compliance@eba.europa.eu](mailto:compliance@eba.europa.eu) with the reference 'EBA/GL/2017/11'. Notifications should be submitted by persons with appropriate authority to report compliance on behalf of their competent authority. Any change in the status of compliance must also be reported to EBA.
4. Notifications will be published on the EBA website, in line with Article 16(3) of Regulation (EU) No 1093/2010.

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<sup>1</sup> Regulation (EU) No 1093/2010 of the European Parliament and of the Council of 24 November 2010 establishing a European Supervisory Authority (European Banking Authority), amending Decision No 716/2009/EC and repealing Commission Decision 2009/78/EC (OJ L 331, 15.12.2010, p. 12).

## 2. Subject matter, scope and definitions

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### Subject matter

5. These guidelines specify the internal governance arrangements, processes and mechanisms that credit institutions and investment firms must implement in accordance with Article 74(1) of Directive 2013/36/EU<sup>2</sup> to ensure effective and prudent management of the institution.

### Addressees

6. These guidelines are addressed to competent authorities as defined in point 40 of Article 4(1) of Regulation (EU) No 575/2013<sup>3</sup>, including the European Central Bank with regards to matters relating to the tasks conferred on it by Regulation (EU) No 1024/2013, and to institutions as defined in point 3 of Article 4(1) of Regulation (EU) No 575/2013.

### Scope of application

7. These guidelines apply in relation to institutions' governance arrangements, including their organisational structure and the corresponding lines of responsibility, processes to identify, manage, monitor and report the risks they are or might be exposed to, and internal control framework.
8. The guidelines intend to embrace all existing board structures and do not advocate any particular structure. The guidelines do not interfere with the general allocation of competences in accordance with national company law. Accordingly, they should be applied irrespective of the board structure used (unitary and/or a dual board structure and/or another structure) across Member States. The management body, as defined in points (7) and (8) of Article 3(1) of Directive 2013/36/EU, should be understood as having management (executive) and supervisory (non-executive) functions<sup>4</sup>.
9. The terms 'management body in its management function' and 'management body in its supervisory function' are used throughout these guidelines without referring to any specific governance structure, and references to the management (executive) or supervisory (non-executive) function should be understood as applying to the bodies or members of the

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<sup>2</sup> Directive 2013/36/EU of the European Parliament and of the Council of 26 June 2013 on access to the activity of credit institutions and the prudential supervision of credit institutions and investment firms, amending Directive 2002/87/EC and repealing Directives 2006/48/EC and 2006/49/EC (OJ L 176, 27.6.2013, p. 338).

<sup>3</sup> Regulation (EU) No 575/2013 of the European Parliament and of the Council of 26 June 2013 on prudential requirements for credit institutions and investment firms and amending Regulation (EU) No 648/2012 (OJ L 176, 27.6.2013, p. 1-337).

<sup>4</sup> See also recital 56 of Directive 2013/36/EU.

management body responsible for that function in accordance with national law. When implementing these guidelines, competent authorities should take into account their national company law and specify, where necessary, to which body or members of the management body those functions should apply.

10. In Member States where the management body delegates, partially or fully, the executive functions to a person or an internal executive body (e.g. a chief executive officer (CEO), management team or executive committee), the persons who perform those executive functions on the basis of that delegation should be understood as constituting the management function of the management body. For the purposes of these guidelines, any reference to the management body in its management function should be understood as including also the members of the executive body or the CEO, as defined in these guidelines, even if they have not been proposed or appointed as formal members of the institution's governing body or bodies under national law.
11. In Member States where some responsibilities are directly exercised by shareholders, members or owners of the institution instead of the management body, institutions should ensure that such responsibilities and related decisions are in line, as far as possible, with the guidelines applicable to the management body.
12. The definitions of CEO, chief financial officer (CFO) and key function holder used in these guidelines are purely functional and are not intended to impose the appointment of those officers or the creation of such positions unless prescribed by relevant EU or national law.
13. Institutions should comply and competent authorities should ensure that institutions comply with these guidelines on an individual, sub-consolidated and consolidated basis, in accordance with the level of application set out in Article 109 of Directive 2013/36/EU.

## Definitions

14. Unless otherwise specified, terms used and defined in Directive 2013/36/EU have the same meaning in the guidelines. In addition, for the purposes of these guidelines, the following definitions apply:

<b>Risk appetite</b>	means the aggregate level and types of risk an institution is willing to assume within its risk capacity, in line with its business model, to achieve its strategic objectives.
<b>Risk capacity</b>	means the maximum level of risk an institution is able to assume given its capital base, its risk management and control capabilities, and its regulatory constraints.
<b>Risk culture</b>	means an institution's norms, attitudes and behaviours related to risk awareness, risk-taking and risk management, and the controls that shape decisions on risks. Risk culture influences the decisions of management and employees during the day-to-day

activities and has an impact on the risks they assume.

<b>Institutions</b>	means credit institutions and investment firms as defined in Article 4(1)(1) and (2), respectively, of Regulation (EU) No 575/2013.
<b>Staff</b>	means all employees of an institution and its subsidiaries within its scope of consolidation, including subsidiaries not subject to Directive 2013/36/EU, and all members of the management body in its management function and in its supervisory function.
<b>Chief executive officer (CEO)</b>	means the person who is responsible for managing and steering the overall business activities of an institution.
<b>Chief financial officer (CFO)</b>	means the person who is overall responsible for managing all of the following activities: financial resources management, financial planning and financial reporting.
<b>Heads of internal control functions</b>	means the persons at the highest hierarchical level in charge of effectively managing the day-to-day operation of the independent risk management, compliance and internal audit functions.
<b>Key function holders</b>	<p>means persons who have significant influence over the direction of the institution but who are not members of the management body and are not the CEO. They include the heads of internal control functions and the CFO, where they are not members of the management body, and, where identified on a risk-based approach by institutions, other key function holders.</p> <p>Other key function holders might include heads of significant business lines, European Economic Area/European Free Trade Association branches, third country subsidiaries and other internal functions.</p>
<b>Prudential consolidation</b>	means the application of the prudential rules set out in Directive 2013/36/EU and Regulation (EU) No 575/2013 on a consolidated or sub-consolidated basis, in accordance with Part 1, Title 2, Chapter 2 of Regulation (EU) No 575/2013. Prudential consolidation includes all subsidiaries that are institutions or financial institutions, as defined in Article 4(3) and (26), respectively, of Regulation (EU) No 575/2013, and may also include ancillary services undertakings, as defined in Article 2(18) of that Regulation, established in and outside the EU.
<b>Consolidating institution</b>	means an institution that is required to abide by the prudential requirements on the basis of the consolidated situation in accordance with Part 1, Title 2, Chapter 2 of Regulation (EU) No 575/2013.

<b>Significant institutions</b>	means institutions referred to in Article 131 of Directive 2013/36/EU (global systemically important institutions (G-SIIs) and other systemically important institutions (O-SIIs)), and, as appropriate, other institutions determined by the competent authority or national law, based on an assessment of the institutions' size and internal organisation, and the nature, scope and complexity of their activities.
<b>Listed CRD-institution</b>	means institutions whose financial instruments are admitted to trading on a regulated market or on a multilateral trading facility as defined under Article 4, paragraphs (21) and (22) of Directive 2014/65/EU, in one or more Member States <sup>5</sup> .
<b>Shareholder</b>	means a person who owns shares in an institution or, depending on the legal form of an institution, other owners or members of the institution.
<b>Directorship</b>	means a position as a member of the management body of an institution or another legal entity.

## 3. Implementation

### Date of application

15. These guidelines apply from 30 June 2018.

### Repeal

16. The EBA guidelines on internal governance (GL 44) of 27 September 2011 are repealed with effect from 30 June 2018.

<sup>5</sup> Directive 2014/65/EU of the European Parliament and of the Council of 15 May 2014 on markets in financial instruments and amending Directive 2002/92/EC and Directive 2011/61/EU (OJ L 173, 12.6.2014, p. 349).

## 4. Guidelines

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### Title I – Proportionality

17. The proportionality principle encoded in Article 74(2) of Directive 2013/36/EU aims to ensure that internal governance arrangements are consistent with the individual risk profile and business model of the institution, so that the objectives of the regulatory requirements are effectively achieved.
18. Institutions should take into account their size and internal organisation, and the nature, scale and complexity of their activities, when developing and implementing internal governance arrangements. Significant institutions should have more sophisticated governance arrangements, while small and less complex institutions may implement simpler governance arrangements.
19. For the purpose of the application of the principle of proportionality and in order to ensure an appropriate implementation of the requirements, the following criteria should be taken into account by institutions and competent authorities:
  - a. the size in terms of the balance-sheet total of the institution and its subsidiaries within the scope of prudential consolidation;
  - b. the geographical presence of the institution and the size of its operations in each jurisdiction;
  - c. the legal form of the institution, including whether the institution is part of a group and, if so, the proportionality assessment for the group;
  - d. whether the institution is listed or not;
  - e. whether the institution is authorised to use internal models for the measurement of capital requirements (e.g. the Internal Ratings Based Approach);
  - f. the type of authorised activities and services performed by the institution (e.g. see also Annex 1 to Directive 2013/36/EU and Annex 1 to Directive 2014/65/EU);
  - g. the underlying business model and strategy; the nature and complexity of the business activities, and the institution's organisational structure;
  - h. the risk strategy, risk appetite and actual risk profile of the institution, taking into account also the result of the SREP capital and SREP liquidity assessments;

- i. the ownership and funding structure of the institution;
- j. the type of clients (e.g. retail, corporate, institutional, small businesses, public entities) and the complexity of the products or contracts;
- k. the outsourced activities and distribution channels; and
- l. the existing information technology (IT) systems, including continuity systems and outsourcing activities in this area.

## Title II – Role and composition of the management body and committees

### 1 Role and responsibilities of the management body

- 20. In accordance with Article 88(1) of Directive 2013/36/EU, the management body must have ultimate and overall responsibility for the institution and defines, oversees and is accountable for the implementation of the governance arrangements within the institution that ensure effective and prudent management of the institution.
- 21. The duties of the management body should be clearly defined, distinguishing between the duties of the management (executive) function and of the supervisory (non-executive) function. The responsibilities and duties of the management body should be described in a written document and duly approved by the management body.
- 22. All members of the management body should be fully aware of the structure and responsibilities of the management body, and of the division of tasks between different functions of the management body and its committees. In order to have appropriate checks and balances in place, its decision-making should not be dominated by a single member or a small subset of its members. The management body in its supervisory function and in its management function should interact effectively. Both functions should provide each other with sufficient information to allow them to perform their respective roles.
- 23. The management body's responsibilities should include setting, approving and overseeing the implementation of:
  - a. the overall business strategy and the key policies of the institution within the applicable legal and regulatory framework, taking into account the institution's long-term financial interests and solvency;
  - b. the overall risk strategy, including the institution's risk appetite and its risk management framework and measures to ensure that the management body devotes sufficient time to risk issues;



- c. an adequate and effective internal governance and internal control framework that includes a clear organisational structure and well-functioning independent internal risk management, compliance and audit functions that have sufficient authority, stature and resources to perform their functions;
- d. the amounts, types and distribution of both internal capital and regulatory capital to adequately cover the risks of the institution;
- e. targets for the liquidity management of the institution;
- f. a remuneration policy that is in line with the remuneration principles set out in Articles 92 to 95 of Directive 2013/36/EU and the EBA guidelines on sound remuneration policies under Articles 74(3) and 75(2) of Directive 2013/36/EU<sup>6</sup>;
- g. arrangements aimed at ensuring that the individual and collective suitability assessments of the management body are carried out effectively, that the composition and succession planning of the management body are appropriate, and that the management body performs its functions effectively<sup>7</sup>;
- h. a selection and suitability assessment process for key function holders<sup>8</sup>;
- i. arrangements aimed at ensuring the internal functioning of each committee of the management body, when established, detailing the:
  - i. role, composition and tasks of each of them;
  - ii. appropriate information flow, including the documentation of recommendations and conclusions, and reporting lines between each committee and the management body, competent authorities and other parties;
- j. a risk culture in line with Section 9 of these guidelines, which addresses the institution's risk awareness and risk-taking behaviour;
- k. a corporate culture and values in line with Section 10, which fosters responsible and ethical behaviour, including a code of conduct or similar instrument;
- l. a conflict of interest policy at institutional level in line with Section 11 and for staff in line with Section 12; and

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<sup>6</sup> EBA guidelines on sound remuneration policies under Articles 74(3) and 75(2) of Directive 2013/36/EU and disclosures under Article 450 of Regulation (EU) No 575/2013 (EBA/GL/2015/22).

<sup>7</sup> See also the joint ESMA and EBA guidelines on the assessment of the suitability of members of the management body and key function holders under Directive 2013/36/EU and Directive 2014/65/EU.

<sup>8</sup> See also joint ESMA and EBA guidelines on the assessment of the suitability of members of the management body and key function holders under Directive 2013/36/EU and Directive 2014/65/EU.

- m. arrangements aimed at ensuring the integrity of the accounting and financial reporting systems, including financial and operational controls and compliance with the law and relevant standards.
24. The management body must oversee the process of disclosure and communications with external stakeholders and competent authorities.
  25. All members of the management body should be informed about the overall activity, financial and risk situation of the institution, taking into account the economic environment, and about decisions taken that have a major impact on the institution's business.
  26. A member of the management body may be responsible for an internal control function as referred to in Title V, Section 19.1, provided that the member does not have other mandates that would compromise the member's internal control activities and the independence of the internal control function.
  27. The management body should monitor, periodically review and address any weaknesses identified regarding the implementation of processes, strategies and policies related to the responsibilities listed in paragraphs 23 and 24. The internal governance framework and its implementation should be reviewed and updated on a periodic basis taking into account the proportionality principle, as further explained in Title I. A deeper review should be carried out where material changes affect the institution.

## 2 Management function of the management body

28. The management body in its management function should engage actively in the business of an institution and should take decisions on a sound and well-informed basis.
29. The management body in its management function should be responsible for the implementation of the strategies set by the management body and discuss regularly the implementation and appropriateness of those strategies with the management body in its supervisory function. The operational implementation may be performed by the institution's management.
30. The management body in its management function should constructively challenge and critically review propositions, explanations and information received when exercising its judgement and taking decisions. The management body in its management function should comprehensively report, and inform regularly and where necessary without undue delay the management body in its supervisory function of the relevant elements for the assessment of a situation, the risks and developments affecting or that may affect the institution, e.g. material decisions on business activities and risks taken, the evaluation of the institution's economic and business environment, liquidity and sound capital base, and assessment of its material risk exposures.

### 3 Supervisory function of the management body

31. The role of the members of the management body in its supervisory function should include monitoring and constructively challenging the strategy of the institution.
32. Without prejudice to national law the management body in its supervisory function should include independent members as provided for in Section 9.3 of the joint ESMA and EBA guidelines on the assessment of the suitability of members of the management body and key function holders under Directive 2013/36/EU and Directive 2014/65/EU.
33. Without prejudice to the responsibilities assigned under the applicable national company law, the management body in its supervisory function should:
  - a. oversee and monitor management decision-making and actions and provide effective oversight of the management body in its management function, including monitoring and scrutinising its individual and collective performance and the implementation of the institution's strategy and objectives;
  - b. constructively challenge and critically review proposals and information provided by members of the management body in its management function, as well as its decisions;
  - c. taking into account the proportionality principle as set out in Title I, appropriately fulfil the duties and role of the risk committee, the remuneration committee and the nomination committee, where no such committees have been set up;
  - d. ensure and periodically assess the effectiveness of the institution's internal governance framework and take appropriate steps to address any identified deficiencies;
  - e. oversee and monitor that the institution's strategic objectives, organisational structure and risk strategy, including its risk appetite and risk management framework, as well as other policies (e.g. remuneration policy) and the disclosure framework are implemented consistently;
  - f. monitor that the risk culture of the institution is implemented consistently;
  - g. oversee the implementation and maintenance of a code of conduct or similar and effective policies to identify, manage and mitigate actual and potential conflicts of interest;
  - h. oversee the integrity of financial information and reporting, and the internal control framework, including an effective and sound risk management framework;

- i. ensure that the heads of internal control functions are able to act independently and, regardless the responsibility to report to other internal bodies, business lines or units, can raise concerns and warn the management body in its supervisory function directly, where necessary, when adverse risk developments affect or may affect the institution; and
- j. monitor the implementation of the internal audit plan, after the prior involvement of the risk and audit committees, where such committees are established.

## 4 Role of the chair of the management body

34. The chair of the management body should lead the management body, should contribute to an efficient flow of information within the management body and between the management body and the committees thereof, where established, and should be responsible for its effective overall functioning.
35. The chair should encourage and promote open and critical discussion and ensure that dissenting views can be expressed and discussed within the decision-making process.
36. As a general principle, the chair of the management body should be a non-executive member. Where the chair is permitted to assume executive duties, the institution should have measures in place to mitigate any adverse impact on the institution's checks and balances (e.g. by designating a lead board member or a senior independent board member, or by having a larger number of non-executive members within the management body in its supervisory function). In particular, in accordance with Article 88(1)(e) of Directive 2013/36/EU, the chair of the management body in its supervisory function of an institution must not exercise simultaneously the functions of a CEO within the same institution, unless justified by the institution and authorised by competent authorities.
37. The chair should set meeting agendas and ensure that strategic issues are discussed with priority. He or she should ensure that decisions of the management body are taken on a sound and well-informed basis and that documents and information are received in enough time before the meeting.
38. The chair of the management body should contribute to a clear allocation of duties between members of the management body and the existence of an efficient flow of information between them, in order to allow the members of the management body in its supervisory function to constructively contribute to discussions and to cast their votes on a sound and well-informed basis.

## 5 Committees of the management body in its supervisory function

### 5.1 Setting up committees

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39. In accordance with Article 109(1) of Directive 2013/36/EU in conjunction with Articles 76(3), 88(2), and 95(1) of Directive 2013/36/EU, all institutions that are themselves significant, considering the individual, sub-consolidated and consolidated levels, must establish risk, nomination<sup>9</sup> and remuneration<sup>10</sup> committees to advise the management body in its supervisory function and to prepare the decisions to be taken by this body. Non-significant institutions, including when they are within the scope of prudential consolidation of an institution that is significant in a sub-consolidated or consolidated situation, are not obliged to establish those committees.
40. Where no risk or nomination committee is established, the references in these guidelines to those committees should be construed as applying to the management body in its supervisory function, taking into account the principle of proportionality as set out in Title I.
41. Institutions may, taking into account the criteria set out in Title I of these guidelines, establish other committees (e.g. ethics, conduct and compliance committees).
42. Institutions should ensure a clear allocation and distribution of duties and tasks between specialised committees of the management body.
43. Each committee should have a documented mandate, including the scope of its responsibilities, from the management body in its supervisory function and establish appropriate working procedures.
44. Committees should support the supervisory function in specific areas and facilitate the development and implementation of a sound internal governance framework. Delegating to committees does not in any way release the management body in its supervisory function from collectively fulfilling its duties and responsibilities.

## 5.2 Composition of committees<sup>11</sup>

45. All committees should be chaired by a non-executive member of the management body who is able to exercise objective judgement.
46. Independent members<sup>12</sup> of the management body in its supervisory function should be actively involved in committees.
47. Where committees have to be set up in accordance with Directive 2013/36/EU or national law, they should be composed of at least three members.

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<sup>9</sup> See also the joint ESMA and EBA guidelines on the assessment of the suitability of members of the management body and key function holders under Directive 2013/36/EU and Directive 2014/65/EU.

<sup>10</sup> With regard to the remuneration committee, please refer to the EBA guidelines on sound remuneration practices.

<sup>11</sup> This section should be read in conjunction with the joint ESMA and EBA guidelines on the assessment of the suitability of members of the management body and key function holders under Directive 2013/36/EU and Directive 2014/65/EU.

<sup>12</sup> As defined in Section 9.3 of the joint ESMA and EBA guidelines on the assessment of the suitability of members of the management body and key function holders under Directive 2013/36/EU and Directive 2014/65/EU.

48. Institutions should ensure, taking into account the size of the management body and the number of independent members of the management body in its supervisory function, that committees are not composed of the same group of members that forms another committee.
49. Institutions should consider the occasional rotation of chairs and members of committees, taking into account the specific experience, knowledge and skills that are individually or collectively required for those committees.
50. The risk and nomination committees should be composed of non-executive members of the management body in its supervisory function of the institution concerned. The audit committee should be composed in accordance with Article 41 of Directive 2006/43/EC<sup>13</sup>. The remuneration committee should be composed in accordance with Section 2.4.1 of the EBA guidelines on sound remuneration policies<sup>14</sup>.
51. In G-SIIs and O-SIIs, the nomination committee should include a majority of members who are independent and be chaired by an independent member. In other significant institutions, determined by competent authorities or national law, the nomination committee should include a sufficient number of members who are independent; such institutions may also consider as a good practice having a chair of the nomination committee who is independent.
52. Members of the nomination committee should have, individually and collectively, appropriate knowledge, skills and expertise concerning the selection process and suitability requirements.
53. In G-SIIs and O-SIIs, the risk committee should include a majority of members who are independent. In G-SIIs and O-SIIs the chair of the risk committee should be an independent member. In other significant institutions, determined by competent authorities or national law, the risk committee should include a sufficient number of members who are independent and the risk committee should be chaired, where possible, by an independent member. In all institutions, the chair of the risk committee should be neither the chair of the management body nor the chair of any other committee.
54. Members of the risk committee should have, individually and collectively, appropriate knowledge, skills and expertise concerning risk management and control practices.

### 5.3 Committees' processes

55. Committees should regularly report to the management body in its supervisory function.

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<sup>13</sup> Directive 2006/43/EC of the European Parliament and of the Council of 17 May 2006 on statutory audits of annual accounts and consolidated accounts, amending Council Directives 78/660/EEC and 83/349/EEC and repealing Council Directive 84/253/EEC (OJ L 157, 9.6.2006, p. 87) as last amended by Directive 2014/56/EU of the European Parliament and of the Council of 16 April 2014.

<sup>14</sup> EBA guidelines on sound remuneration policies under Articles 74(3) and 75(2) of Directive 2013/36/EU and disclosures under Article 450 of Regulation (EU) No 575/2013 (EBA/GL/2015/22).

56. Committees should interact with each other as appropriate. Without prejudice to paragraph 48, such interaction could take the form of cross-participation so that the chair or a member of a committee may also be a member of another committee.
57. Members of committees should engage in open and critical discussions, during which dissenting views are discussed in a constructive manner.
58. Committees should document the agendas of committee meetings and their main results and conclusions.
59. The risk and nomination committees should at least:
  - a. have access to all relevant information and data necessary to perform their role, including information and data from relevant corporate and control functions (e.g. legal, finance, human resources, IT, risk, compliance, audit, etc.);
  - b. receive regular reports, ad hoc information, communications and opinions from heads of internal control functions concerning the current risk profile of the institution, its risk culture and its risk limits, as well as on any material breaches that may have occurred, with detailed information on and recommendations for corrective measures taken, to be taken or suggested to address them;
  - c. periodically review and decide on the content, format and frequency of the information on risk to be reported to them; and
  - d. where necessary, ensure the proper involvement of the internal control functions and other relevant functions (human resources, legal, finance) within their respective areas of expertise and/or seek external expert advice.

## 5.4 Role of the risk committee

60. Where established, the risk committee should at least:
  - a. advise and support the management body in its supervisory function regarding the monitoring of the institution's overall actual and future risk appetite and strategy, taking into account all types of risks, to ensure that they are in line with the business strategy, objectives, corporate culture and values of the institution;
  - b. assist the management body in its supervisory function in overseeing the implementation of the institution's risk strategy and the corresponding limits set;
  - c. oversee the implementation of the strategies for capital and liquidity management as well as for all other relevant risks of an institution, such as market, credit, operational (including legal and IT risks) and reputational risks, in order to assess their adequacy against the approved risk appetite and strategy;

- d. provide the management body in its supervisory function with recommendations on necessary adjustments to the risk strategy resulting from, inter alia, changes in the business model of the institution, market developments or recommendations made by the risk management function;
  - e. provide advice on the appointment of external consultants that the supervisory function may decide to engage for advice or support;
  - f. review a number of possible scenarios, including stressed scenarios, to assess how the institution's risk profile would react to external and internal events;
  - g. oversee the alignment between all material financial products and services offered to clients and the business model and risk strategy of the institution<sup>15</sup>. The risk committee should assess the risks associated with the offered financial products and services and take into account the alignment between the prices assigned to and the profits gained from those products and services; and
  - h. assess the recommendations of internal or external auditors and follow up on the appropriate implementation of measures taken.
61. The risk committee should collaborate with other committees whose activities may have an impact on the risk strategy (e.g. audit and remuneration committees) and regularly communicate with the institution's internal control functions, in particular the risk management function.
62. When established, the risk committee must, without prejudice to the tasks of the remuneration committee, examine whether incentives provided by the remuneration policies and practices take into consideration the institution's risk, capital and liquidity and the likelihood and timing of earnings.

## 5.5 Role of the audit committee

63. In accordance with Directive 2006/43/EC<sup>16</sup>, where established, the audit committee should, inter alia:

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<sup>15</sup> See also the EBA guidelines on product oversight and governance arrangements for retail banking products, available at <http://www.eba.europa.eu/regulation-and-policy/consumer-protection-and-financial-innovation/guidelines-on-product-oversight-and-governance-arrangements-for-retail-banking-products>.

<sup>16</sup> Directive 2006/43/EC of the European Parliament and of the Council of 17 May 2006 on statutory audits of annual accounts and consolidated accounts, amending Council Directives 78/660/EEC and 83/349/EEC and repealing Council Directive 84/253/EEC (OJ L 157, 9.6.2006, p. 87), as last amended by Directive 2014/56/EU of the European Parliament and of the Council of 16 April 2014.



- a. monitor the effectiveness of the institution's internal quality control and risk management systems and, where applicable, its internal audit function, with regard to the financial reporting of the audited institution, without breaching its independence;
- b. oversee the establishment of accounting policies by the institution;
- c. monitor the financial reporting process and submit recommendations aimed at ensuring its integrity;
- d. review and monitor the independence of the statutory auditors or the audit firms in accordance with Articles 22, 22a, 22b, 24a and 24b of Directive 2006/43/EU and Article 6 of Regulation (EU) No 537/2014<sup>17</sup>, and in particular the appropriateness of the provision of non-audit services to the audited institution in accordance with Article 5 of that Regulation;
- e. monitor the statutory audit of the annual and consolidated financial statements, in particular its performance, taking into account any findings and conclusions by the competent authority pursuant to Article 26(6) of Regulation (EU) No 537/2014;
- f. be responsible for the procedure for the selection of external statutory auditor(s) or audit firm(s) and recommend for approval by the institution's competent body their appointment (in accordance with Article 16 of Regulation (EU) No 537/2014 except when Article 16(8) of Regulation (EU) No 537/2014 is applied) compensation and dismissal;
- g. review the audit scope and frequency of the statutory audit of annual or consolidated accounts;
- h. in accordance with Article 39(6)(a) of Directive 2006/43/EU, inform the administrative or supervisory body of the audited entity of the outcome of the statutory audit and explain how the statutory audit contributed to the integrity of financial reporting and what the role of the audit committee was in that process; and
- i. receive and take into account audit reports.

## 5.6 Combined committees

64. In accordance with Article 76(3) of Directive 2013/36/EU, competent authorities may allow institutions that are not considered significant to combine the risk committee with, where established, the audit committee as referred to in Article 39 of Directive 2006/43/EC.

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<sup>17</sup> Regulation (EU) No 537/2014 of the European Parliament and of the Council of 16 April 2014 on specific requirements regarding statutory audit of public-interest entities and repealing Commission Decision 2005/909/EC (OJ L 158, 27.5.2014, p. 77).

65. Where risk and nomination committees are established in non-significant institutions, they may combine the committees. If they do so, those institutions should document the reasons why they have chosen to combine the committees and how the approach achieves the objectives of the committees.
66. Institutions should at all times ensure that the members of a combined committee possess, individually and collectively, the necessary knowledge, skills and expertise to fully understand the duties to be performed by the combined committee<sup>18</sup>.

## Title III – Governance framework

### 6 Organisational framework and structure

#### 6.1 Organisational framework

67. The management body of an institution should ensure a suitable and transparent organisational and operational structure for that institution and should have a written description of it. The structure should promote and demonstrate the effective and prudent management of an institution at individual, sub-consolidated and consolidated levels. The management body should ensure that the internal control functions are independent of the business lines they control, including that there is an adequate segregation of duties, and that they have the appropriate financial and human resources as well as powers to effectively perform their role. The reporting lines and the allocation of responsibilities, in particular among key function holders, within an institution should be clear, well-defined, coherent, enforceable and duly documented. The documentation should be updated as appropriate.
68. The structure of the institution should not impede the ability of the management body to oversee and manage effectively the risks the institution or the group faces or the ability of the competent authority to effectively supervise the institution.
69. The management body should assess whether and how material changes to the group's structure (e.g. setting up of new subsidiaries, mergers and acquisitions, selling or winding-up parts of the group, or external developments) impact on the soundness of the institution's organisational framework. Where weaknesses are identified, the management body should make any necessary adjustments swiftly.

#### 6.2 Know your structure

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<sup>18</sup> See also the joint ESMA and EBA guidelines on the assessment of the suitability of members of the management body and key function holders under Directive 2013/36/EU and Directive 2014/65/EU.

70. The management body should fully know and understand the legal, organisational and operational structure of the institution ('know your structure') and ensure that it is in line with its approved business and risk strategy and risk appetite.
71. The management body should be responsible for the approval of sound strategies and policies for the establishment of new structures. Where an institution creates many legal entities within its group, their number and, in particular, the interconnections and transactions between them should not pose challenges for the design of its internal governance, and for the effective management and oversight of the risks of the group as a whole. The management body should ensure that the structure of an institution and, where applicable, the structures within a group, taking into account the criteria specified in Section 7, are clear, efficient and transparent to the institution's staff, shareholders and other stakeholders and to the competent authority.
72. The management body should guide the institution's structure, its evolution and its limitations and should ensure that the structure is justified and efficient and does not involve undue or inappropriate complexity.
73. The management body of a consolidating institution should understand not only the legal, organisational and operational structure of the group but also the purpose and activities of its different entities and the links and relationships among them. This includes understanding group-specific operational risks and intra-group exposures as well as how the group's funding, capital, liquidity and risk profiles could be affected under normal and adverse circumstances. The management body should ensure that the institution is able to produce information on the group in a timely manner, regarding the type, the characteristics, the organisational chart, the ownership structure and the businesses of each legal entity, and that the institutions within the group comply with all supervisory reporting requirements on an individual, sub-consolidated and consolidated basis.
74. The management body of a consolidating institution should ensure that the different group entities (including the consolidating institution itself) receive enough information to get a clear perception of the general objectives, strategies and risk profile of the group and how the group entity concerned is embedded in the group's structure and operational functioning. Such information and revisions thereof should be documented and made available to the relevant functions concerned, including the management body, business lines and internal control functions. The members of the management body of a consolidating institution should keep themselves informed about the risks the group's structure causes, taking into account the criteria specified in Section 7 of the guidelines. This includes receiving:
  - a. information on major risk drivers;

- b. regular reports assessing the institution's overall structure and evaluating the compliance of individual entities' activities with the approved group-wide strategy; and
- c. regular reports on topics where the regulatory framework requires compliance at individual, sub-consolidated and consolidated levels.

### 6.3 Complex structures and non-standard or non-transparent activities

75. Institutions should avoid setting up complex and potentially non-transparent structures. Institutions should take into account in their decision-making the results of a risk assessment performed to identify whether such structures could be used for a purpose connected with money laundering or other financial crimes and the respective controls and legal framework in place<sup>19</sup>. To this end, institutions should take into account at least:

- a. the extent to which the jurisdiction in which the structure will be set up complies effectively with EU and international standards on tax transparency, anti-money laundering and countering the financing of terrorism;
- b. the extent to which the structure serves an obvious economic and lawful purpose;
- c. the extent to which the structure could be used to hide the identity of the ultimate beneficial owner;
- d. the extent to which the customer's request that leads to the possible setting up of a structure gives rise to concern;
- e. whether the structure might impede appropriate oversight by the institution's management body or the institution's ability to manage the related risk; and
- f. whether the structure poses obstacles to effective supervision by competent authorities.

76. In any case, institutions should not set up opaque or unnecessarily complex structures which have no clear economic rationale or legal purpose or if institutions are concerned that these structures might be used for a purpose connected with financial crime.

77. When setting up such structures, the management body should understand them and their purpose and the particular risks associated with them and ensure that the internal control

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<sup>19</sup> For further details on the assessment of country risk and the risk associated with individual products and customers, institutions should refer also to the final (once issued) joint guidelines on risk factors: <https://www.eba.europa.eu/regulation-and-policy/anti-money-laundering-and-e-money/guidelines-on-risk-factors-and-simplified-and-enhanced-customer-due-diligence/-/regulatory-activity/consultation-paper> .

functions are appropriately involved. Such structures should be approved and maintained only when their purpose has been clearly defined and understood, and when the management body is satisfied that all material risks, including reputational risks, have been identified, that all risks can be managed effectively and appropriately reported, and that effective oversight has been ensured. The more complex and opaque the organisational and operational structure, and the greater the risks, the more intensive the oversight of the structure should be.

78. Institutions should document their decisions and be able to justify their decisions to competent authorities.
79. The management body should ensure that appropriate actions are taken to avoid or mitigate the risks of activities within such structures. This includes ensuring that:
  - a. the institution has in place adequate policies and procedures and documented processes (e.g. applicable limits, information requirements) for the consideration, compliance, approval and risk management of such activities, taking into account the consequences for the group's organisational and operational structure, its risk profile and its reputational risk;
  - b. information concerning these activities and the risks thereof is accessible to the consolidating institution and internal and external auditors and is reported to the management body in its supervisory function and to the competent authority that granted authorisation; and
  - c. the institution periodically assesses the continuing need to maintain such structures.
80. These structures and activities, including their compliance with legislation and professional standards, should be subject to regular review by the internal audit function following a risk-based approach.
81. Institutions should take the same risk management measures as for the institution's own business activities when they perform non-standard or non-transparent activities for clients (e.g. helping clients to set up vehicles in offshore jurisdictions, developing complex structures, financing transactions for them or providing trustee services) that pose similar internal governance challenges and create significant operational and reputational risks. In particular, institutions should analyse the reason why a client wants to set up a particular structure.

## 7 Organisational framework in a group context

82. In accordance with Article 109(2) of Directive 2013/36/EU, parent undertakings and subsidiaries subject to that Directive should ensure that governance arrangements, processes and mechanisms are consistent and well integrated on a consolidated and sub-consolidated basis. To this end, parent undertakings and subsidiaries within the scope of

prudential consolidation should implement such arrangements, processes and mechanisms in their subsidiaries not subject to Directive 2013/36/EU to ensure robust governance arrangements on a consolidated and sub-consolidated basis. Competent functions within the consolidating institution and its subsidiaries should interact and exchange data and information as appropriate. The governance arrangements, processes and mechanisms should ensure that the consolidating institution has sufficient data and information and is able to assess the group-wide risk profile, as detailed in Section 6.2.

83. The management body of a subsidiary that is subject to Directive 2013/36/EU should adopt and implement on the individual level the group-wide governance policies established at the consolidated or sub-consolidated level, in a manner that complies with all specific requirements under EU and national law.
84. At the consolidated and sub-consolidated levels, the consolidating institution should ensure adherence to the group-wide governance policies by all institutions and other entities within the scope of prudential consolidation, including their subsidiaries not themselves subject to Directive 2013/36/EU. When implementing governance policies, the consolidating institution should ensure that robust governance arrangements are in place for each subsidiary and consider specific arrangements, processes and mechanisms where business activities are organised not in separate legal entities but within a matrix of business lines that encompasses multiple legal entities.
85. A consolidating institution should consider the interests of all its subsidiaries, and how strategies and policies contribute to the interest of each subsidiary and the interest of the group as a whole over the long term.
86. Parent undertakings and their subsidiaries should ensure that the institutions and entities within the group comply with all specific requirements in any relevant jurisdiction.
87. The consolidating institution should ensure that subsidiaries established in third countries, and which are included in the scope of prudential consolidation, have governance arrangements, processes and mechanisms in place that are consistent with group-wide governance policies and comply with the requirements of Articles 74 to 96 of Directive 2013/36/EU and these guidelines, as long as this is not unlawful under the laws of the third country.
88. The governance requirements of Directive 2013/36/EU and these guidelines apply to institutions independent of the fact that they may be subsidiaries of a parent undertaking in a third country. Where an EU subsidiary of a parent undertaking in a third country is a consolidating institution, the scope of prudential consolidation does not include the level of the parent undertaking located in a third country and other direct subsidiaries of that parent undertaking. The consolidating institution should ensure that the group-wide governance policy of the parent institution in a third country is taken into consideration within its own

governance policy insofar as this is not contrary to the requirements set out under relevant EU law, including Directive 2013/36/EU and these guidelines.

89. When establishing policies and documenting governance arrangements, institutions should take into account the aspects listed in Annex I to the guidelines. While policies and documentation may be included in separate documents, institutions should consider combining them or referring to them in a single governance framework document.

## 8 Outsourcing policy<sup>20</sup>

90. The management body should approve and regularly review and update the outsourcing policy of an institution, ensuring that appropriate changes are implemented in a timely manner.
91. The outsourcing policy should consider the impact of outsourcing on an institution's business and the risks it faces (such as operational risks, including legal and IT risks; reputational risks; and concentration risks). The policy should include the reporting and monitoring arrangements to be implemented from inception to the end of an outsourcing agreement (including drawing up the business case for outsourcing, entering into an outsourcing contract, the implementation of the contract to its expiry, contingency plans and exit strategies). An institution remains fully responsible for all outsourced services and activities and management decisions arising from them. Accordingly, the outsourcing policy should make it clear that outsourcing does not relieve the institution of its regulatory obligations and its responsibilities to its customers.
92. The policy should state that outsourcing arrangements should not hinder effective on-site or off-site supervision of the institution and should not contravene any supervisory restrictions on services and activities. The policy should also cover intragroup outsourcing (i.e. services provided by a separate legal entity within an institution's group) and take into account any specific group circumstances.
93. The policy should require that, when selecting material external services providers or when outsourcing activities, the institution must take into account whether or not the service provider has in place appropriate ethical standards or a code of conduct.

## Title IV – Risk culture and business conduct

### 9 Risk culture

94. A sound and consistent risk culture should be a key element of institutions' effective risk management and should enable institutions to make sound and informed decisions.

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<sup>20</sup> The present guidelines are limited to the general outsourcing policy; specific aspects of the issue of outsourcing are dealt with in the CEBS guidelines on outsourcing, which are due to be revised. These guidelines are available at <https://www.eba.europa.eu/regulation-and-policy/internal-governance/guidelines-on-outsourcing>.

95. Institutions should develop an integrated and institution-wide risk culture, based on a full understanding and holistic view of the risks they face and how they are managed, taking into account the institution's risk appetite.
96. Institutions should develop a risk culture through policies, communication and staff training regarding the institutions' activities, strategy and risk profile, and should adapt communication and staff training to take into account staff's responsibilities regarding risk-taking and risk management.
97. Staff should be fully aware of their responsibilities relating to risk management. Risk management should not be confined to risk specialists or internal control functions. Business units, under the oversight of the management body, should be primarily responsible for managing risks on a day-to-day basis in line with the institution's policies, procedures and controls, taking into account the institution's risk appetite and risk capacity.
98. A strong risk culture should include but is not necessarily limited to:
  - a. Tone from the top: the management body should be responsible for setting and communicating the institution's core values and expectations. The behaviour of its members should reflect the values being espoused. Institutions' management, including key function holders, should contribute to the internal communication of core values and expectations to staff. Staff should act in accordance with all applicable laws and regulations and promptly escalate observed non-compliance within or outside the institution (e.g. to the competent authority through a whistleblowing process). The management body should on an ongoing basis promote, monitor and assess the risk culture of the institution; consider the impact of the risk culture on the financial stability, risk profile and robust governance of the institution; and make changes where necessary.
  - b. Accountability: relevant staff at all levels should know and understand the core values of the institution and, to the extent necessary for their role, its risk appetite and risk capacity. They should be capable of performing their roles and be aware that they will be held accountable for their actions in relation to the institution's risk-taking behaviour.
  - c. Effective communication and challenge: a sound risk culture should promote an environment of open communication and effective challenge in which decision-making processes encourage a broad range of views, allow for testing of current practices, stimulate a constructive critical attitude among staff, and promote an environment of open and constructive engagement throughout the entire organisation.



- d. Incentives: appropriate incentives should play a key role in aligning risk-taking behaviour with the institution's risk profile and its long-term interest<sup>21</sup>.

## 10 Corporate values and code of conduct

99. The management body should develop, adopt, adhere to and promote high ethical and professional standards, taking into account the specific needs and characteristics of the institution, and should ensure the implementation of such standards (through a code of conduct or similar instrument). It should also oversee adherence to these standards by staff. Where applicable, the management body may adopt and implement the institution's group-wide standards or common standards released by associations or other relevant organisations.
100. The implemented standards should aim to reduce the risks to which the institution is exposed, in particular operational and reputational risks, which can have a considerable adverse impact on an institution's profitability and sustainability through fines, litigation costs, restrictions imposed by competent authorities, other financial and criminal penalties, and the loss of brand value and consumer confidence.
101. The management body should have clear and documented policies for how these standards should be met. These policies should:
  - a. remind readers that all the institution's activities should be conducted in compliance with the applicable law and with the institution's corporate values;
  - b. promote risk awareness through a strong risk culture in line with Section 9 of the guidelines, conveying the management body's expectation that activities will not go beyond the defined risk appetite and limits defined by the institution and the respective responsibilities of staff;
  - c. set out principles on and provide examples of acceptable and unacceptable behaviours linked in particular to financial misreporting and misconduct, economic and financial crime (including fraud, money laundering and anti-trust practices, financial sanctions, bribery and corruption, market manipulation, mis-selling and other violations of consumer protection laws);
  - d. clarify that in addition to complying with legal and regulatory requirements and internal policies, staff are expected to conduct themselves with honesty and integrity and perform their duties with due skill, care and diligence; and

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<sup>21</sup> Please refer also to the EBA guidelines on sound remuneration policies under Articles 74(3) and 75(2) of Directive 2013/36/EU and disclosures under Article 450 of Regulation (EU) No 575/2013 (EBA/GL/2015/22), available at <https://www.eba.europa.eu/regulation-and-policy/remuneration>.

- e. ensure that staff are aware of the potential internal and external disciplinary actions, legal actions and sanctions that may follow misconduct and unacceptable behaviours.
102. Institutions should monitor compliance with such standards and ensure staff awareness, e.g. by providing training. Institutions should define the function responsible for monitoring compliance with and evaluating breaches of the code of conduct or similar instrument and a process for dealing with issues of non-compliance. The results should periodically be reported to the management body.

## 11 Conflict of interest policy at institutional level

103. The management body should be responsible for establishing, approving and overseeing the implementation and maintenance of effective policies to identify, assess, manage and mitigate or prevent actual and potential conflicts of interest at institutional level, e.g. as a result of the various activities and roles of the institution, of different institutions within the scope of prudential consolidation or of different business lines or units within an institution, or with regard to external stakeholders.
104. Institutions should take, within their organisational and administrative arrangements, adequate measures to prevent conflicts of interest from adversely affecting the interests of its clients.
105. Institutions' measures to manage or where appropriate mitigate conflicts of interest should be documented and include, inter alia:
- a. an appropriate segregation of duties, e.g. entrusting conflicting activities within the processing of transactions or when providing services to different persons, or entrusting supervisory and reporting responsibilities for conflicting activities to different persons;
  - b. establishing information barriers, e.g. through the physical separation of certain business lines or units; and
  - c. establishing adequate procedures for transactions with related parties, e.g. requiring transactions to be conducted at arm's length.

## 12 Conflict of interest policy for staff<sup>22</sup>

106. The management body should be responsible for establishing, approving and overseeing the implementation and maintenance of effective policies to identify, assess, manage and

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<sup>22</sup> This section should be read in conjunction with the joint ESMA and EBA guidelines on the assessment of the suitability of members of the management body and key function holders under Directive 2013/36/EU and Directive 2014/65/EU.

mitigate or prevent actual and potential conflicts between the interests of the institution and the private interests of staff, including members of the management body, which could adversely influence the performance of their duties and responsibilities. A consolidating institution should consider interests within a group-wide conflict of interest policy on a consolidated or sub-consolidated basis.

107. The policy should aim to identify conflicts of interest of staff, including the interests of their closest family members. Institutions should take into consideration that conflicts of interest may arise not only from present but also from past personal or professional relationships. Where conflicts of interest arise, institutions should assess their materiality and decide on and implement as appropriate mitigating measures.
108. Regarding conflicts of interest that may result from past relationships, institutions should set an appropriate timeframe for which they want staff to report such conflicts of interest, on the basis that these may still have an impact on staff's behaviour and participation in decision-making.
109. The policy should cover at least the following situations or relationships where conflicts of interest may arise:
  - a. economic interests (e.g. shares, other ownership rights and memberships, financial holdings and other economic interests in commercial customers, intellectual property rights, loans granted by the institution to a company owned by staff, membership in a body or ownership of a body or entity with conflicting interests);
  - b. personal or professional relationships with the owners of qualifying holdings in the institution;
  - c. personal or professional relationships with staff of the institution or entities included within the scope of prudential consolidation (e.g. family relationships);
  - d. other employment and previous employment within the recent past (e.g. five years);
  - e. personal or professional relationships with relevant external stakeholders (e.g. being associated with material suppliers, consultancies or other service providers); and
  - f. political influence or political relationships.
110. Notwithstanding the above, institutions should take into consideration that being a shareholder of an institution or having private accounts or loans with or using other services of an institution should not lead to a situation where staff are considered to have a conflict of interest if they stay within an appropriate de minimis threshold.

111. The policy should set out the processes for reporting and communication to the function responsible under the policy. Staff should have the duty to promptly disclose internally any matter that may result, or has already resulted, in a conflict of interest.
112. The policy should differentiate between conflicts of interest that persist and need to be managed permanently and conflicts of interest that occur unexpectedly with regard to a single event (e.g. a transaction, the selection of service provider, etc.) and can usually be managed with a one-off measure. In all circumstances, the interest of the institution should be central to the decisions taken.
113. The policy should set out procedures, measures, documentation requirements and responsibilities for the identification and prevention of conflicts of interest, for the assessment of their materiality and for taking mitigating measures. Such procedures, requirements, responsibilities and measures should include:
  - a. entrusting conflicting activities or transactions to different persons;
  - b. preventing staff who are also active outside the institution from having inappropriate influence within the institution regarding those other activities;
  - c. establishing the responsibility of the members of the management body to abstain from voting on any matter where a member has or may have a conflict of interest or where the member's objectivity or ability to properly fulfil duties to the institution may be otherwise compromised;
  - d. establishing adequate procedures for transactions with related parties (institutions may consider, inter alia, requiring transactions to be conducted at arm's length, requiring that all relevant internal control procedures fully apply to such transactions, requiring binding consultative advice from independent members of the management body, requiring the approval by shareholders of the most relevant transactions and limiting exposure to such transactions); and
  - e. preventing members of the management body from holding directorships in competing institutions, unless they are within institutions that belong to the same institutional protection scheme, as referred to in Article 113(7) of Regulation (EU) No 575/2013, credit institutions permanently affiliated to a central body, as referred to in Article 10 of Regulation (EU) No 575/2013, or institutions within the scope of prudential consolidation.
114. The policy should specifically cover the risk of conflicts of interest at the level of the management body and provide sufficient guidance on the identification and management of conflicts of interest that may impede the ability of members of the management body to take objective and impartial decisions that aim to fulfil the best interests of the institution.

Institutions should take into consideration that conflicts of interest can have an impact on the independence of mind of members of the management body<sup>23</sup>.

115. Actual or potential conflicts of interest that have been disclosed to the responsible function within the institution should be appropriately assessed and managed. If a conflict of interest of staff is identified, the institution should document the decision taken, in particular if the conflict of interest and the related risks have been accepted, and if it has been accepted, how this conflict of interest has been satisfactorily mitigated or remedied.
116. All actual and potential conflicts of interest at management body level, individually and collectively, should be adequately documented, communicated to the management body, and discussed, decided on and duly managed by the management body.

### 13 Internal alert procedures

117. Institutions should put in place and maintain appropriate internal alert policies and procedures for staff to report potential or actual breaches of regulatory or internal requirements, including, but not limited to, those of Regulation (EU) No 575/2013 and national provisions transposing Directive 2013/36/EU, or of internal governance arrangements, through a specific, independent and autonomous channel. It should not be necessary for reporting staff to have evidence of a breach; however, they should have a sufficient level of certainty that provides sufficient reason to launch an investigation.
118. To avoid conflicts of interest, it should be possible for staff to report breaches outside regular reporting lines (e.g. through the compliance function, the internal audit function or an independent internal whistleblowing procedure). The alert procedures should ensure the protection of the personal data of both the person who reports the breach and the natural person who is allegedly responsible for the breach, in accordance with Directive 95/46/EC.
119. The alert procedures should be made available to all staff within an institution.
120. Information provided by staff through the alert procedures should, if appropriate, be made available to the management body and other responsible functions defined within the internal alert policy. Where required by the staff member reporting a breach, the information should be provided to the management body and other responsible functions in an anonymised way. Institutions may also provide for a whistleblowing process that allows information to be submitted in an anonymised way.
121. Institutions should ensure that the person reporting the breach is appropriately protected from any negative impact, e.g. retaliation, discrimination or other types of unfair treatment. The institution should ensure that no person under the institution's control engages in

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<sup>23</sup>See also the joint ESMA and EBA guidelines on the assessment of the suitability of members of the management body and key function holders under Directive 2013/36/EU and Directive 2014/65/EU.

victimisation of a person who has reported a breach and should take appropriate measures against those responsible for any such victimisation.

122. Institutions should also protect persons who have been reported from any negative effects in case the investigation finds no evidence that justifies taking measures against that person. If measures are taken, the institution should take them in a way that aims to protect the person concerned from unintended negative effects that go beyond the objective of the measure taken.
123. In particular, internal alert procedures should:
  - a. be documented (e.g. staff handbooks);
  - b. provide clear rules that ensure that information on the reporting and the reported persons and the breach are treated confidentially, in accordance with Directive 95/46/EC, unless disclosure is required under national law in the context of further investigations or subsequent judicial proceedings;
  - c. protect staff who raise concerns from being victimised because they have disclosed reportable breaches;
  - d. ensure that the potential or actual breaches raised are assessed and escalated, including as appropriate to the relevant competent authority or law enforcement agency;
  - e. ensure, where possible, that confirmation of receipt of information is provided to staff who have raised potential or actual breaches;
  - f. ensure the tracking of the outcome of an investigation into a reported breach; and
  - g. ensure appropriate record keeping.

## 14 Reporting of breaches to competent authorities

124. Competent authorities should establish effective and reliable mechanisms to enable institutions' staff to report to competent authorities relevant potential or actual breaches of regulatory requirements, including, but not limited to, those of Regulation (EU) No 575/2013 and national provisions transposing Directive 2013/36/EU. These mechanisms should include at least:
  - a. specific procedures for the receipt of reports on breaches and follow-up, for instance a dedicated whistleblowing department, unit or function;
  - b. appropriate protection as referred to in Section 13;

- c. protection of the personal data of both the natural person who reports the breach and the natural person who is allegedly responsible for the breach, in accordance with Directive 95/46/EC; and
- d. clear procedures as set out in paragraph 123.

125. Without prejudice to the possibility of reporting breaches through the competent authorities' mechanisms, competent authorities may encourage staff to first try and seek to use their institutions' internal alert procedures.

## Title V – Internal control framework and mechanisms

### 15 Internal control framework

126. Institutions should develop and maintain a culture that encourages a positive attitude towards risk control and compliance within the institution and a robust and comprehensive internal control framework. Under this framework, institutions' business lines should be responsible for managing the risks they incur in conducting their activities and should have controls in place that aim to ensure compliance with internal and external requirements. As part of this framework, institutions should have internal control functions with appropriate and sufficient authority, stature and access to the management body to fulfil their mission, and a risk management framework.
127. The internal control framework of the institution concerned should be adapted on an individual basis to the specificity of its business, its complexity and the associated risks, taking into account the group context. The institutions concerned must organise the exchange of the information necessary in a manner that ensures that each management body, business line and internal unit, including each internal control function, is able to carry out its duties. This means, for example, a necessary exchange of adequate information between the business lines and the compliance function at the group level and between the heads of the internal control functions at the group level and the management body of the institution.
128. The internal control framework should cover the whole organisation, including the management body's responsibilities and tasks, and the activities of all business lines and internal units, including internal control functions, outsourced activities and distribution channels.
129. The internal control framework of an institution should ensure:
- a. effective and efficient operations;
  - b. prudent conduct of business;

- c. adequate identification, measurement and mitigation of risks;
- d. the reliability of financial and non-financial information reported both internally and externally;
- e. sound administrative and accounting procedures; and
- f. compliance with laws, regulations, supervisory requirements and the institution's internal policies, processes, rules and decisions.

## 16 Implementing an internal control framework

130. The management body should be responsible for establishing and monitoring the adequacy and effectiveness of the internal control framework, processes and mechanisms, and for overseeing all business lines and internal units, including internal control functions (such as risk management, compliance and internal audit functions). Institutions should establish, maintain and regularly update adequate written internal control policies, mechanisms and procedures, which should be approved by the management body.
131. An institution should have a clear, transparent and documented decision-making process and a clear allocation of responsibilities and authority within its internal control framework, including its business lines, internal units and internal control functions.
132. Institutions should communicate those policies, mechanisms and procedures to all staff and every time material changes have been made.
133. When implementing the internal control framework, institutions should establish adequate segregation of duties – e.g. entrusting conflicting activities within the processing of transactions or when providing services to different persons, or entrusting supervisory and reporting responsibilities for conflicting activities to different persons – and establish information barriers, e.g. through the physical separation of certain departments.
134. The internal control functions should verify that the policies, mechanisms and procedures set out in the internal control framework are correctly implemented in their respective areas of competence.
135. Internal control functions should regularly submit to the management body written reports on major identified deficiencies. These reports should include, for each new identified major deficiency, the relevant risks involved, an impact assessment, recommendations and corrective measures to be taken. The management body should follow up on the findings of the internal control functions in a timely and effective manner and require adequate remedial actions. A formal follow-up procedure on findings and corrective measures taken should be put in place.



## 17 Risk management framework

136. As part of the overall internal control framework, institutions should have a holistic institution-wide risk management framework extending across all its business lines and internal units, including internal control functions, recognising fully the economic substance of all its risk exposures. The risk management framework should enable the institution to make fully informed decisions on risk-taking. The risk management framework should encompass on- and off-balance-sheet risks as well as actual risks and future risks that the institution may be exposed to. Risks should be evaluated from the bottom up and from the top down, within and across business lines, using consistent terminology and compatible methodologies throughout the institution and at consolidated or sub-consolidated level. All relevant risks should be encompassed in the risk management framework with appropriate consideration of both financial and non-financial risks, including credit, market, liquidity, concentration, operational, IT, reputational, legal, conduct, compliance and strategic risks.
137. An institution's risk management framework should include policies, procedures, risk limits and risk controls ensuring adequate, timely and continuous identification, measurement or assessment, monitoring, management, mitigation and reporting of the risks at the business line, institution and consolidated or sub-consolidated levels.
138. An institution's risk management framework should provide specific guidance on the implementation of its strategies. This guidance should, where appropriate, establish and maintain internal limits consistent with the institution's risk appetite and commensurate with its sound operation, financial strength, capital base and strategic goals. An institution's risk profile should be kept within these established limits. The risk management framework should ensure that, whenever breaches of risk limits occur, there is a defined process to escalate and address them with an appropriate follow-up procedure.
139. The risk management framework should be subject to independent internal review, e.g. performed by the internal audit function, and reassessed regularly against the institution's risk appetite, taking into account information from the risk management function and, where established, the risk committee. Factors that should be considered include internal and external developments, including balance-sheet and revenue changes; any increase in the complexity of the institution's business, risk profile or operating structure; geographic expansion; mergers and acquisitions; and the introduction of new products or business lines.
140. When identifying and measuring or assessing risks, an institution should develop appropriate methodologies including both forward-looking and backward-looking tools. The methodologies should allow for the aggregation of risk exposures across business lines and support the identification of risk concentrations. The tools should include the assessment of the actual risk profile against the institution's risk appetite, as well as the identification and assessment of potential and stressed risk exposures under a range of assumed adverse circumstances against the institution's risk capacity. The tools should provide information on

any adjustment to the risk profile that may be required. Institutions should make appropriately conservative assumptions when building stressed scenarios.

141. Institutions should take into consideration that the results of quantitative assessment methodologies, including stress testing, are highly dependent on the limitations and assumptions of the models (including the severity and duration of the shock and the underlying risks). For example, models showing very high returns on economic capital may result from a weakness in the models (e.g. the exclusion of some relevant risks) rather than a superior strategy or excellent execution of a strategy on the part of the institution. The determination of the level of risk taken should not therefore be based only on quantitative information or model outputs; it should also comprise a qualitative approach (including expert judgement and critical analysis). Relevant macroeconomic environmental trends and data should be explicitly addressed to identify their potential impact on exposures and portfolios.
142. The ultimate responsibility for risk assessment lies solely with the institution, which, accordingly, should evaluate its risks critically and should not rely exclusively on external assessments. For example, an institution should validate a purchased risk model and calibrate it to its own individual circumstances to ensure that the model accurately and comprehensively captures and analyses the risk.
143. Institutions should be fully aware of the limitations of models and metrics and use not only quantitative but also qualitative risk assessment tools (including expert judgement and critical analysis).
144. In addition to the institutions' own assessments, institutions may use external risk assessments (including external credit ratings or externally purchased risk models). Institutions should be fully aware of the exact scope of such assessments and their limitations.
145. Regular and transparent reporting mechanisms should be established so that the management body, its risk committee, where established, and all relevant units in an institution are provided with reports in a timely, accurate, concise, understandable and meaningful manner and can share relevant information about the identification, measurement or assessment, monitoring and management of risks. The reporting framework should be well defined and documented.
146. Effective communication and awareness regarding risks and the risk strategy is crucial for the whole risk management process, including the review and decision-making processes, and helps prevent decisions that may unknowingly increase risk. Effective risk reporting involves sound internal consideration and communication of risk strategy and relevant risk data (e.g. exposures and key risk indicators), both horizontally across the institution and up and down the management chain.

## 18 New products and significant changes<sup>24</sup>

147. An institution should have in place a well-documented new product approval policy (NPAP), approved by the management body, that addresses the development of new markets, products and services, and significant changes to existing ones, as well as exceptional transactions. The policy should in addition encompass material changes to related processes (e.g. new outsourcing arrangements) and systems (e.g. IT change processes). The NPAP should ensure that approved products and changes are consistent with the risk strategy and risk appetite of the institution and the corresponding limits, or that necessary revisions are made.
148. Material changes or exceptional transactions may include mergers and acquisitions, including the potential consequences of conducting insufficient due diligence that fails to identify post-merger risks and liabilities; setting up structures (e.g. new subsidiaries or single purpose vehicles; new products; changes to systems or the risk management framework or procedures; and changes to the institution's organisation.
149. An institution should have specific procedures for assessing compliance with these policies, taking into account the input of the risk management function. This should include a systematic prior assessment and documented opinion by the compliance function for new products or significant changes to existing products.
150. An institution's NPAP should cover every consideration to be taken into account before deciding to enter new markets, deal in new products, launch a new service, or make significant changes to existing products or services. The NPAP should also include the definitions of 'new product/market/business' and 'significant changes' to be used in the organisation and the internal functions to be involved in the decision-making process.
151. The NPAP should set out the main issues to be addressed before a decision is made. These should include regulatory compliance; accounting; pricing models; the impact on risk profile, capital adequacy and profitability; the availability of adequate front, back and middle office resources; and the availability of adequate internal tools and expertise to understand and monitor the associated risks. The decision to launch a new activity should clearly state the business unit and individuals responsible for it. A new activity should not be undertaken until adequate resources to understand and manage the associated risks are available.
152. The risk management function and the compliance function should be involved in approving new products or significant changes to existing products, processes and systems. Their input should include a full and objective assessment of risks arising from new activities under a variety of scenarios, of any potential shortcomings in the institution's risk

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<sup>24</sup> See also the EBA guidelines on product oversight and governance requirements for manufacturers and distributors of retail banking products, available at <https://www.eba.europa.eu/-/eba-publishes-final-product-oversight-and-governance-requirements-for-manufactures-and-distributors-of-retail-banking-products>.

management and internal control frameworks, and of the ability of the institution to manage any new risks effectively. The risk management function should also have a clear overview of the roll-out of new products (or significant changes to existing products, processes and systems) across different business lines and portfolios, and the power to require that changes to existing products go through the formal NPAP process.

## 19 Internal control functions

153. The internal control functions should include a risk management function (see Section 20), a compliance function (see Section 21) and an internal audit function (see Section 22). The risk management and compliance functions should be subject to review by the internal audit function.
154. The operational tasks of the internal control functions may be outsourced, taking into account the proportionality criteria listed in Title I, to the consolidating institution or another entity within or outside of the group with the consent of the management bodies of the institutions concerned. Even when internal control operational tasks are partially or fully outsourced, the head of the internal control function concerned and the management body are still responsible for these activities and for maintaining an internal control function within the institution.

### 19.1 Heads of the internal control functions

155. Heads of internal control functions should be established at an adequate hierarchical level that provides the head of the control function with the appropriate authority and stature needed to fulfil his or her responsibilities. Notwithstanding the overall responsibility of the management body, heads of internal control functions should be independent of the business lines or units they control. To this end, the heads of the risk management, compliance and internal audit functions should report and be directly accountable to the management body, and their performance should be reviewed by the management body.
156. Where necessary, the heads of internal control functions should be able to have access and report directly to the management body in its supervisory function to raise concerns and warn the supervisory function, where appropriate, when specific developments affect or may affect the institution. This should not prevent the heads of internal control functions from reporting within the regular reporting lines as well.
157. Institutions should have documented processes in place to assign the position of the head of an internal control function and for withdrawing his or her responsibilities. In any case, the heads of internal control functions should – and under Article 76(5) of Directive 2013/36/EU the head of the risk management function must – not be removed without the prior approval of the management body in its supervisory function. In significant institutions, competent authorities should be promptly informed about the approval and the main reasons for the removal of a head of an internal control function.

## 19.2 Independence of internal control functions

158. In order for the internal control functions to be regarded as independent, the following conditions should be met:

- a. their staff do not perform any operational tasks that fall within the scope of the activities the internal control functions are intended to monitor and control;
- b. they are organisationally separate from the activities they are assigned to monitor and control;
- c. notwithstanding the overall responsibility of members of the management body for the institution, the head of an internal control function should not be subordinate to a person who has responsibility for managing the activities the internal control function monitors and controls; and
- d. the remuneration of the internal control functions' staff should not be linked to the performance of the activities the internal control function monitors and controls, and not otherwise likely to compromise their objectivity<sup>25</sup>.

## 19.3 Combination of internal control functions

159. Taking into account the proportionality criteria set out in Title I, the risk management function and compliance function may be combined. The internal audit function should not be combined with another internal control function.

## 19.4 Resources of internal control functions

160. Internal control functions should have sufficient resources. They should have an adequate number of qualified staff (both at parent level and at subsidiary level). Staff should remain qualified on an ongoing basis and should receive training as necessary.

161. Internal control functions should have appropriate IT systems and support at their disposal, with access to the internal and external information necessary to meet their responsibilities. They should have access to all necessary information regarding all business lines and relevant risk-bearing subsidiaries, in particular those that can potentially generate material risks for the institutions.

## 20 Risk management function

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<sup>25</sup> See also the EBA guidelines on sound remuneration policies, available at <https://www.eba.europa.eu/regulation-and-policy/remuneration/guidelines-on-sound-remuneration-policies>.

162. Institutions should establish a risk management function (RMF) covering the whole institution. The RMF should have sufficient authority, stature and resources, taking into account the proportionality criteria listed in Title I, to implement risk policies and the risk management framework as set out in Section 17.
163. The RMF should have, where necessary, direct access to the management body in its supervisory function and its committees, where established, including in particular the risk committee.
164. The RMF should have access to all business lines and other internal units that have the potential to generate risk, as well as to relevant subsidiaries and affiliates.
165. Staff within the RMF should possess sufficient knowledge, skills and experience in relation to risk management techniques and procedures, and markets and products, and should have access to regular training.
166. The RMF should be independent of the business lines and units whose risks it controls but should not be prevented from interacting with them. Interaction between the operational functions and the RMF should help to achieve the objective of all the institution's staff bearing responsibility for managing risk.
167. The RMF should be a central organisational feature of the institution, structured so that it can implement risk policies and control the risk management framework. The RMF should play a key role in ensuring that the institution has effective risk management processes in place. The RMF should be actively involved in all material risk management decisions.
168. Significant institutions may consider establishing dedicated RMFs for each material business line. However, there should be a central RMF, including a group RMF in the consolidating institution, to deliver an institution- and group-wide holistic view on all risks and to ensure that the risk strategy is complied with.
169. The RMF should provide relevant independent information, analyses and expert judgement on risk exposures, and advice on proposals and risk decisions made by business lines or internal units, and should inform the management body as to whether they are consistent with the institution's risk appetite and strategy. The RMF may recommend improvements to the risk management framework and corrective measures to remedy breaches of risk policies, procedures and limits.

## 20.1 RMF's role in risk strategy and decisions

170. The RMF should be actively involved at an early stage in elaborating an institution's risk strategy and in ensuring that the institution has effective risk management processes in place. The RMF should provide the management body with all relevant risk-related

information to enable it to set the institution's risk appetite level. The RMF should assess the robustness and sustainability of the risk strategy and appetite. It should ensure that the risk appetite is appropriately translated into specific risk limits. The RMF should also assess the risk strategies of business units, including targets proposed by the business units, and should be involved before a decision is made by the management body concerning the risk strategies. Targets should be plausible and consistent with the institutions risk strategy.

171. The RMF's involvement in decision-making processes should ensure that risk considerations are taken into account appropriately. However, accountability for the decisions taken should remain with the business and internal units, and ultimately the management body.

## 20.2 RMF's role in material changes

172. In line with Section 18, before decisions on material changes or exceptional transactions are taken, the RMF should be involved in the evaluation of the impact of such changes and exceptional transactions on the institution's and group's overall risk, and should report its findings directly to the management body before a decision is taken.
173. The RMF should evaluate how risks identified could affect the institution's or group's ability to manage its risk profile, its liquidity and its sound capital base under normal and adverse circumstances.

## 20.3 RMF's role in identifying, measuring, assessing, managing, mitigating, monitoring and reporting on risks

174. The RMF should ensure that all risks are identified, assessed, measured, monitored, managed and properly reported on by the relevant units in the institution.
175. The RMF should ensure that identification and assessment are not based only on quantitative information or model outputs, and take into account also qualitative approaches. The RMF should keep the management body informed of the assumptions used in and potential shortcomings of the risk models and analysis.
176. The RMF should ensure that transactions with related parties are reviewed and that the risks they pose for the institution are identified and adequately assessed.
177. The RMF should ensure that all identified risks are effectively monitored by the business units.
178. The RMF should regularly monitor the actual risk profile of the institution and scrutinise it against the institution's strategic goals and risk appetite to enable decision-making by the management body in its management function and challenge by the management body in its supervisory function.

179. The RMF should analyse trends and recognise new or emerging risks and risk increases arising from changing circumstances and conditions. It should also regularly review actual risk outcomes against previous estimates (i.e. back testing) to assess and improve the accuracy and effectiveness of the risk management process.
180. The RMF should evaluate possible ways to mitigate risks. Reporting to the management body should include proposed appropriate risk-mitigating actions.

## 20.4 RMF's role in unapproved exposures

181. The RMF should independently assess breaches of risk appetite or limits (including ascertaining the cause and undertaking a legal and economic analysis of the actual cost of closing, reducing or hedging the exposure against the potential cost of keeping it). The RMF should inform the business units concerned and the management body, and recommend possible remedies. The RMF should report directly to the management body in its supervisory function when the breach is material, without prejudice for the RMF to report to other internal functions and committees.
182. The RMF should play a key role in ensuring a decision on its recommendation is made at the relevant level, complied with by the relevant business units and appropriately reported to the management body and, where established, the risk committee.

## 20.5 Head of the risk management function

183. The head of the RMF should be responsible for providing comprehensive and understandable information on risks and advising the management body, enabling this body to understand the institution's overall risk profile. The same applies to the head of the RMF of a parent institution regarding the consolidated situation.
184. The head of the RMF should have sufficient expertise, independence and seniority to challenge decisions that affect an institution's exposure to risks. When the head of the RMF is not a member of the management body, significant institutions should appoint an independent head of the RMF who has no responsibilities for other functions and reports directly to the management body. Where it is not proportionate to appoint a person who is dedicated only to the role of head of the RMF, taking into account the principle of proportionality as set out in Title I, this function can be combined with the head of the compliance function or can be performed by another senior person, provided there is no conflict of interest between the functions combined. In any case, this person should have sufficient authority, stature and independence (e.g. head of legal).
185. The head of the RMF should be able to challenge decisions taken by the institution's management and its management body, and the grounds for objections should be formally documented. If an institution wishes to grant the head of the RMF the right to veto decisions (e.g. a credit or investment decision or the setting of a limit) made at levels below



the management body, it should specify the scope of such a veto right, the escalation or appeal procedures, and how the management body will be involved.

186. Institutions should establish strengthened processes for the approval of decisions on which the head of the RMF has expressed a negative view. The management body in its supervisory function should be able to communicate directly with the head of the RMF on key risk issues, including developments that may be inconsistent with the institution's risk appetite and strategy.

## 21 Compliance function

187. Institutions should establish a permanent and effective compliance function to manage compliance risk and should appoint a person to be responsible for this function across the entire institution (the compliance officer or head of compliance).
188. Where it is not proportionate to appoint a person who is dedicated only to the role of head of compliance, taking into account the principle of proportionality as set out in Title I, this function can be combined with the head of the RMF or can be performed by another senior person (e.g. head of legal), provided there is no conflict of interest between the functions combined.
189. The compliance function, including the head of compliance, should be independent of the business lines and internal units it controls and have sufficient authority, stature and resources. Taking into account the proportionality criteria set out in Title I, this function may be assisted by the RMF or combined with the RMF or other appropriate functions, e.g. the legal division or human resources.
190. Staff within the compliance function should possess sufficient knowledge, skills and experience in relation to compliance and relevant procedures, and should have access to regular training.
191. The management body in its supervisory function should oversee the implementation of a well-documented compliance policy, which should be communicated to all staff. Institutions should set up a process to regularly assess changes in the law and regulations applicable to its activities.
192. The compliance function should advise the management body on measures to be taken to ensure compliance with applicable laws, rules, regulations and standards, and should assess the possible impact of any changes in the legal or regulatory environment on the institution's activities and compliance framework.
193. The compliance function should ensure that compliance monitoring is carried out through a structured and well-defined compliance monitoring programme and that the compliance policy is observed. The compliance function should report to the management body and communicate as appropriate with the RMF on the institution's compliance risk and its

management. The compliance function and the RMF should cooperate and exchange information as appropriate to perform their respective tasks. The findings of the compliance function should be taken into account by the management body and the RMF in decision-making processes.

194. In line with Section 18 of these guidelines, the compliance function should also verify, in close cooperation with the RMF and the legal unit, that new products and new procedures comply with the current legal framework and, where appropriate, with any known forthcoming changes to legislation, regulations and supervisory requirements.
195. Institutions should take appropriate action against internal or external fraudulent behaviour and breaches of discipline (e.g. breaches of internal procedures, breaches of limits).
196. Institutions should ensure that their subsidiaries and branches take steps to ensure that their operations are compliant with local laws and regulations. If local laws and regulations hamper the application of stricter procedures and compliance systems implemented by the group, especially if they prevent the disclosure and exchange of necessary information between entities within the group, subsidiaries and branches should inform the compliance officer or the head of compliance of the consolidating institution.

## 22 Internal audit function

197. Institutions should set up an independent and effective internal audit function (IAF), taking into account the proportionality criteria set out in Title I, and should appoint a person to be responsible for this function across the entire institution. The IAF should be independent and have sufficient authority, stature and resources. In particular, the institution should ensure that the qualification of the IAF's staff members and the IAF's resources, in particular its auditing tools and risk analysis methods, are adequate for the institution's size and locations, and the nature, scale and complexity of the risks associated with the institution's business model, activities, risk culture and risk appetite.
198. The IAF should be independent of the audited activities. Therefore, the IAF should not be combined with other functions.
199. The IAF should, following a risk-based approach, independently review and provide objective assurance of the compliance of all activities and units of an institution, including outsourced activities, with the institution's policies and procedures and with external requirements. Each entity within the group should fall within the scope of the IAF.
200. The IAF should not be involved in designing, selecting, establishing and implementing specific internal control policies, mechanisms and procedures, and risk limits. However, this should not prevent the management body in its management function from requesting input from internal audit on matters related to risk, internal controls and compliance with applicable rules.

201. The IAF should assess whether the institution's internal control framework as set out in Section 15 is both effective and efficient. In particular, the IAF should assess:
- a. the appropriateness of the institution's governance framework;
  - b. whether existing policies and procedures remain adequate and comply with legal and regulatory requirements and with the risk appetite and strategy of the institution;
  - c. the compliance of the procedures with the applicable laws and regulations and with decisions of the management body;
  - d. whether the procedures are correctly and effectively implemented (e.g. compliance of transactions, the level of risk effectively incurred, etc.); and
  - e. the adequacy, quality and effectiveness of the controls performed and the reporting done by the defence business units and the risk management and compliance functions.
202. The IAF should verify, in particular, the integrity of the processes ensuring the reliability of the institution's methods and techniques, and the assumptions and sources of information used in its internal models (e.g. risk modelling and accounting measurements). It should also evaluate the quality and use of qualitative risk identification and assessment tools and the risk mitigation measures taken.
203. The IAF should have unfettered institution-wide access to all the records, documents, information and buildings of the institution. This should include access to management information systems and minutes of all committees and decision-making bodies.
204. The IAF should adhere to national and international professional standards. An example of the professional standards referred to here is the standards established by the Institute of Internal Auditors.
205. Internal audit work should be performed in accordance with an audit plan and a detailed audit programme following a risk-based approach.
206. An internal audit plan should be drawn up at least once a year on the basis of the annual internal audit control objectives. The internal audit plan should be approved by the management body.
207. All audit recommendations should be subject to a formal follow-up procedure by the appropriate levels of management to ensure and report on their effective and timely resolution.

## Title VI – Business continuity management

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208. Institutions should establish a sound business continuity management plan to ensure their ability to operate on an ongoing basis and to limit losses in the event of severe business disruption.
209. Institutions may establish a specific independent business continuity function, e.g. as part of the RMF<sup>26</sup>.
210. An institution's business relies on several critical resources (e.g. IT systems including cloud services, communication systems and buildings). The purpose of business continuity management is to reduce the operational, financial, legal, reputational and other material consequences arising from a disaster or extended interruption to these resources and consequent disruption to the institution's ordinary business procedures. Other risk management measures might be intended to reduce the probability of such incidents or to transfer their financial impact to third parties (e.g. through insurance).
211. In order to establish a sound business continuity management plan, an institution should carefully analyse its exposure to severe business disruptions and assess (quantitatively and qualitatively) their potential impact, using internal and/or external data and scenario analysis. This analysis should cover all business lines and internal units, including the RMF, and should take into account their interdependency. The results of the analysis should contribute to defining the institution's recovery priorities and objectives.
212. On the basis of the abovementioned analysis, an institution should put in place:
- a. contingency and business continuity plans to ensure that the institution reacts appropriately to emergencies and is able to maintain its most important business activities if there is disruption to its ordinary business procedures; and
  - b. recovery plans for critical resources to enable the institution to return to ordinary business procedures in an appropriate timeframe. Any residual risk from potential business disruptions should be consistent with the institution's risk appetite.
213. Contingency, business continuity and recovery plans should be documented and carefully implemented. The documentation should be available within the business lines, internal units and RMF, and should be stored on systems that are physically separated and readily accessible in case of contingency. Appropriate training should be provided. Plans should be regularly tested and updated. Any challenges or failures occurring in the tests should be documented and analysed, with the plans reviewed accordingly.

## Title VII – Transparency

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<sup>26</sup> Please refer also to Article 312 of Regulation (EU) No 575/2013.

214. Strategies, policies and procedures should be communicated to all relevant staff throughout an institution. An institution's staff should understand and adhere to policies and procedures pertaining to their duties and responsibilities.
215. Accordingly, the management body should inform and update the relevant staff about the institution's strategies and policies in a clear and consistent way, at least to the level needed to carry out their particular duties. This may be done through written guidelines, manuals or other means.
216. Where parent undertakings are required by competent authorities under Article 106(2) of Directive 2013/36/EU to publish annually a description of their legal structure and governance and the organisational structure of the group of institutions, the information should include all entities within the group structure as defined in Directive 2013/34/EU<sup>27</sup>, by country.
217. The publication should include at least:
- a. an overview of the internal organisation of the institutions and the group structure as defined in Directive 2013/34/EU and changes thereto, including the main reporting lines and responsibilities;
  - b. any material changes since the previous publication and the date of the material change;
  - c. new legal, governance or organisational structures;
  - d. information on the structure, organisation and members of the management body, including the number of its members and the number of those qualified as independent, and specifying the gender and duration of the mandate of each member of the management body;
  - e. the key responsibilities of the management body;
  - f. a list of the committees of the management body in its supervisory function and their composition;
  - g. an overview of the conflict of interest policy applicable to the institutions and to the management body;
  - h. an overview of the internal control framework; and
  - i. an overview of the business continuity management framework.

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<sup>27</sup> Directive 2013/34/EU of the European Parliament and of the Council of 26 June 2013 on the annual financial statements, consolidated financial statements and related reports of certain types of undertakings, amending Directive 2006/43/EC of the European Parliament and of the Council and repealing Council Directives 78/660/EEC and 83/349/EEC (OJ L 182, 29.6.2013, p. 19).

# Annex I – Aspects to take into account when developing an internal governance policy

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In line with Title III, institutions should consider the following aspects when documenting internal governance policies and arrangements:

1. Shareholder structure
2. Group structure, if applicable (legal and functional structure)
3. Composition and functioning of the management body
  - a) selection criteria
  - b) number, length of mandate, rotation, age
  - c) independent members of the management body
  - d) executive members of the management body
  - e) non-executive members of the management body
  - f) internal division of tasks, if applicable
4. Governance structure and organisation chart (with impact on the group, if applicable)
  - a) specialised committees
    - i. composition
    - ii. functioning
  - b) executive committee, if any
    - i. composition
    - ii. functioning
5. Key function holders
  - a) head of the risk management function
  - b) head of the compliance function
  - c) head of the internal audit function
  - d) chief financial officer
  - e) other key function holders
6. Internal control framework
  - a) description of each function, including its organisation, resources, stature and authority
  - b) description of the risk management framework, including the risk strategy

7. Organisational structure (with impact on the group, if applicable)
  - a) operational structure, business lines, and allocation of competences and responsibilities
  - b) outsourcing
  - c) range of products and services
  - d) geographical scope of business
  - e) free provision of services
  - f) branches
  - g) subsidiaries, joint ventures, etc.
  - h) use of offshore centres
8. Code of conduct and behaviour (with impact on the group, if applicable)
  - a) strategic objectives and company values
  - b) internal codes and regulations, prevention policy
  - c) conflict of interest policy
  - d) whistleblowing
9. Status of the internal governance policy, with date
  - a) development
  - b) last amendment
  - c) last assessment
  - d) approval by the management body.